

**VILLAGE OF WINNEBAGO  
WINNEBAGO, ILLINOIS**

Annual Financial Report

As of and for the Year Ended  
December 31, 2019

# VILLAGE OF WINNEBAGO, ILLINOIS

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# BENNING GROUP, LLC

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## Independent Auditor's Report

The Honorable President and  
Members of the Board of Trustees  
Village of Winnebago, Illinois

### *Report on the Financial Statements*

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Village of Winnebago, Illinois (Village) as of and for the year ended December 31, 2019, and the related notes to the financial statements, which collectively comprise the Village's basic financial statements as listed in the table of contents.

### *Management's Responsibility for the Financial Statements*

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### *Auditor's Responsibility*

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

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We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### ***Opinions***

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Village of Winnebago, Illinois, as of December 31, 2019, and the respective changes in financial position and cash flows of its proprietary fund, thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### ***Other Matters***

#### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and budgetary comparison information as listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### ***Other Information***

Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise the Village of Winnebago, Illinois' basic financial statements. The combining, and individual nonmajor fund financial statements, and the schedules listed in the table of contents as supplemental schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining, individual nonmajor fund financial statements and the schedules listed in the table of contents as supplemental schedules are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other

additional procedures in accordance with auditing standards generally accepted in the United States of America.

In our opinion, the combining and individual nonmajor fund financial statements are fairly stated in all material respects in relation to the basic financial statements as a whole.

*Penning Group, LLC*

Rockford, Illinois  
August 26, 2020

## **VILLAGE OF WINNEBAGO, ILLINOIS**

### **Management's Discussion and Analysis**

December 31, 2019 (Unaudited)

This section of the Village of Winnebago's Annual Financial Report presents our discussion and analysis of the Village's financial activities for the year ended December 31, 2019.

### **FINANCIAL HIGHLIGHTS**

- Net position and performance in total – The Village's total net position at December 31, 2019 was \$2,544,009.
- Government activity summary – Net position for governmental activities increased by \$118,994 during fiscal 2019.
- Business-type activity summary – Net position for business-type activities increased by \$524,059 during fiscal 2019 to (\$2,345,198) from (\$2,869,257) in 2018.
- General Fund summary – The Village's General Fund reported an decrease of (\$79,267) in fund balance for the period.
- Budget vs. actual – The Village's actual total revenues for the General Fund were \$49,064 more than the budgeted revenues. The actual expenditures were \$548,896 less than total budgeted expenditures for the General Fund.

### **OVERVIEW OF THE FINANCIAL STATEMENTS**

The basic financial statements include two kinds of statements, which present different views of the Village: government-wide financial statements and fund financial statements. The basic financial statements also include notes to the financial statements.

Government-wide financial statements provide both short and long-term information about the Village's overall financial status.

Fund financial statements focus on individual parts of the Village government, reporting Village operation in more detail than the government-wide financial statements.

The financial statements also include notes that explain some of the information in the financial statements and provide more detailed data. The statements are followed by the required supplementary information section that further explains and supports the information in the financial statements.

In addition to all of the required financial statement elements, the Village has provided sections for the combining statements to provide detail on non-major funds and additional supplementary information.

## VILLAGE OF WINNEBAGO, ILLINOIS

### Management's Discussion and Analysis

The following table summarizes the major features of the Village's financial statements:

GOVERNMENT-WIDE STATEMENTS		FUND STATEMENTS	
		Governmental Funds	Proprietary Funds
Scope	Entire Village government	Activities of the Village that are not proprietary such as public safety	Activities of the Village that operates similar to private business such as the water department
Required financial statements	-Statement of net position -Statement of activities	-Balance sheet -Statement of revenues, expenditures and changes in fund balances	-Statement of net position -Statement of revenues, expenses, and changes in net position -Statement of cash flows
Accounting basis	Accrual	Modified accrual	Accrual
Measurement focus	Economic resources	Current financial resources	Economic resources
Type of assets & liability information	All assets and liabilities; both financial and capital, short and long-term	Assets expected to be used and liabilities that come due during the year or shortly thereafter; no capital assets	All assets and liabilities; both financial and capital, short and long-term
Type of inflow & outflow information	All revenues and expenses during the year regardless of when cash is received or paid	Revenues for which cash is received during the year or shortly thereafter; expenditures for goods or services that have been received and payment is due during the year or shortly thereafter	All revenues and expenses during the year regardless of when cash is received or paid

### **Government-Wide Statements**

The government-wide financial statements are designed to be corporate-like in that all governmental and business-type activities are consolidated into columns, which add to a total for the Primary Government. The focus of the Statement of Net Position is designed to disclose bottom line results for the Village and its governmental and business-type activities. This statement combines and consolidates the governmental fund's current financial resources



## VILLAGE OF WINNEBAGO, ILLINOIS

### Management's Discussion and Analysis

(short-term spendable resources) with capital assets and long-term obligations using the accrual basis of accounting and economic resources measurement focus.

The Statement of Activities is focused on both the gross and net cost of various activities (governmental and business-type), which are supported by the government's general taxes and other resources. This is intended to summarize and simplify the user's analysis of the cost of various governmental services and/or subsidy to various business-type activities.

The governmental activities reflect the Village's basic services, including administration, financial services, police, and public works. Property taxes, telecommunications taxes, and shared state tax distributions finance the majority of these services. The business-type activities reflect private sector type operations, where the fee for service typically covers all or most of the cost of operation, including depreciation.

### **Fund Financial Statements**

Traditional users of governmental financial statements will find the fund financial statements presentation more familiar. The focus is on major funds, rather than fund types.

Governmental funds are presented on a sources and uses of liquid resources basis. This is the manner in which the budget is typically developed. Governmental funds provide a current resources (short-term) view that helps determine whether there are more or fewer current financial resources available to spend for Village operations.

Proprietary funds account for services that are generally fully supported by user fees charged to customers. Proprietary funds are presented on a total economic resources basis. Proprietary fund statements, like government-wide statements, provide both short and long term financial information.

While the total column on the business-type fund financial statements is the same as the business-type column on the government-wide financial statement, the governmental funds column requires reconciliation because of the different measurement focus (current financial resources/modified accrual versus total economic resources/full accrual), which is reflected on the page following each statement. The flow of current financial resources will reflect debt proceeds, proceeds from sales of capital asset disposals, and interfund transfers as other financial sources as well as capital outlay expenditures and debt principal payments as expenditures. The reconciliation will eliminate these transactions and incorporate the capital assets and long-term obligations into the government activities column in the government-wide statements.

### **Infrastructure Assets**

Historically, a government's largest group of assets (infrastructure – streets, storm sewers, etc.) had not been reported nor depreciated in governmental financial statements. GASB Statement No. 34 required that these assets be valued and reported within the governmental column of the government-wide statements. Additionally, the government must elect to either (1)

## VILLAGE OF WINNEBAGO, ILLINOIS

### Management's Discussion and Analysis

depreciate these assets over their estimated useful lives or (2) develop a system of asset management designed to maintain the service delivery potential to near perpetuity.

If the government develops the asset management system (the modified approach), which periodically (at least every third year), by category, measures and demonstrates its maintenance of locally established levels of service standards, the government may record its costs of maintenance in lieu of depreciation. The Village has elected to depreciate assets over their useful life. If a project is considered maintenance – a recurring cost that does not extend the asset's original useful life or expand its capacity – the cost of the project will be expensed. An “overlay” of a street will be considered maintenance whereas a “rebuild” of a street will be capitalized.

### **FINANCIAL ANALYSIS OF THE VILLAGE AS A WHOLE**

In accordance with GASB Statement No. 34, a comparative analysis of government-wide information is presented.

#### **Statement of Net Position**

The following table reflects the condensed Statement of Net Position on a comparative basis:

**Table 1**  
**Statement of Net Position**  
**As of December 31, 2019 and 2018**

	Governmental Activities		Business-type Activities		Total Government	
	12/31/2019	12/31/2018	12/31/2019	12/31/2018	12/31/2019	12/31/2018
Current and other assets	\$ 1,827,648	1,818,378	2,037,526	1,668,390	3,865,174	3,486,768
Capital assets	4,156,405	4,004,188	3,444,356	3,585,908	7,600,761	7,590,096
<b>Total assets</b>	<b>5,984,053</b>	<b>5,822,566</b>	<b>5,481,882</b>	<b>5,254,298</b>	<b>11,465,935</b>	<b>11,076,864</b>
Deferred outflows of resources	186,246	278,097	45,570	65,233	231,816	343,330
<b>Total assets and deferred outflows of resources</b>	<b>6,170,299</b>	<b>6,100,663</b>	<b>5,527,452</b>	<b>5,319,531</b>	<b>11,697,751</b>	<b>11,420,194</b>
Liabilities	264,920	244,210	450,911	388,033	715,831	632,243
Liabilities – non-current	275,711	498,026	7,356,997	7,764,160	7,632,708	8,262,186
Deferred inflows of resources	740,461	588,214	64,757	36,596	805,218	624,810
<b>Total liabilities and deferred inflows of resources</b>	<b>1,281,092</b>	<b>1,330,450</b>	<b>7,872,665</b>	<b>8,188,789</b>	<b>9,153,757</b>	<b>9,519,239</b>
Net position:						
Net investment in capital assets	4,156,405	4,004,188	2,144,123	2,214,708	6,300,528	6,218,896
Restricted	429,490	328,823	–	–	429,490	328,823
Unrestricted	303,312	437,202	(4,489,321)	(5,083,965)	(4,186,009)	(4,646,763)
<b>Total net position</b>	<b>\$ 4,889,207</b>	<b>4,770,213</b>	<b>(2,345,198)</b>	<b>(2,869,257)</b>	<b>2,544,009</b>	<b>1,900,956</b>

For more detailed information see the Statement of Net Position.

## VILLAGE OF WINNEBAGO, ILLINOIS

### Management's Discussion and Analysis

#### **Normal Impacts – Net Position**

There are six common (basic) types of transactions that will generally affect the comparability of the Statements of Net Position summary presentation.

Net Results of Activities – Impacts (increases/decreases) current assets and unrestricted net position.

Borrowing for Capital – Increases current assets and long-term debt.

Spending Borrowed Proceeds on New Capital – Reduces current assets and increases capital assets. There is a second impact, an increase in capital assets and an increase in related net debt will not change the net investment in capital assets

Spending of Non-borrowed Current Assets on New Capital – (a) Reduces current assets and increases capital assets; and (b) reduces unrestricted net position and increases net investment in capital assets.

Principal Payment on Debt – (a) Reduces current assets and reduces long-term debt; and (b) reduces unrestricted net position and increases net investment in capital assets.

Reduction of Capital Assets Through Depreciation – Reduces capital assets and net investment in capital assets.

#### **Current Year Impacts – Net Position**

The Village's combined net position at December 31, 2019 was \$2,544,009 for all funds. This was an increase of \$643,053 during the year. Total assets increased from \$11,076,864 to \$11,465,935, an increase of \$389,071. Current assets increased by \$378,406. The capital assets (net) increased by \$10,665. Total deferred outflows of resources decreased by (\$111,514).

The total liabilities and deferred inflows of resources decreased by (\$365,481), which is mainly attributed to an decrease in accounts payable by (\$55,892) and long-term liabilities including pension liability decreased (\$629,478). The deferred inflow of resources increased by \$180,408, which is made up primarily of the change in deferred pension expense.

The net position of business-type activities increased by \$524,059 during the period and ended at (\$2,345,198). Unrestricted net position, available to finance the continuing operation of its business-type activities, was (\$4,489,321) of which \$124,000 is board designated for debt obligations. The operating cost of the Village's business-type activities for the year ended December 31, 2019 was \$949,308.

The total net position at December 31, 2019 was \$2,544,009, of which \$6,300,528 is in investment in capital assets, another \$429,490 or 16% is restricted for capital improvements and highways and streets. The remaining deficit position of (\$4,186,009), which is an increase of \$643,053 from the unrestricted net position of December 31, 2018.

# VILLAGE OF WINNEBAGO, ILLINOIS

## Management's Discussion and Analysis

### Statement of Changes in Net Position

The following chart reflects the condensed Statement of Changes in Net Position. For more detailed information see the Statement of Activities.

**Table 2**  
**Changes in Net Position**  
**As of December 31, 2019 and 2018**

	Governmental Activities		Business-type Activities		Total Government	
	12/31/2019	12/31/2018	12/31/2019	12/31/2018	12/31/2019	12/31/2018
<b>REVENUES</b>						
Program revenues:						
Charges for services	\$ 132,842	\$ 95,158	\$ 1,109,220	\$ 1,077,929	\$ 1,242,062	\$ 1,173,087
Grants and contributions:						
Operating	42,625	4,221	-	-	42,625	4,221
Capital contributions	-	-	-	-	-	-
General revenues:						
Property taxes	443,276	434,149	-	-	443,276	434,149
Other taxes	1,075,251	996,042	227,029	223,615	1,302,280	1,219,657
Intergovernmental	-	-	73,868	59,936	73,868	46,466
Investment income	19,438	18,022	34,908	24,875	54,346	42,897
Miscellaneous	32,478	13,119	28,342	13,250	60,820	26,369
<b>Total revenues received</b>	<b>1,745,910</b>	<b>1,560,711</b>	<b>1,473,367</b>	<b>1,399,605</b>	<b>3,219,277</b>	<b>2,946,846</b>
<b>EXPENSES</b>						
General government	482,659	476,452	-	-	482,659	476,452
Public safety	747,833	701,003	-	-	747,833	701,003
Highways and streets	281,351	270,651	-	-	281,351	270,651
Culture and recreation	115,073	49,741	-	-	115,073	49,741
Interest	-	-	-	-	-	-
Water and sewer	-	-	949,308	814,153	949,308	814,153
<b>Total expenses disbursed</b>	<b>1,626,916</b>	<b>1,497,847</b>	<b>949,308</b>	<b>814,153</b>	<b>2,576,224</b>	<b>2,312,000</b>
Excess of revenues						
over (under) expenses	118,994	62,864	524,059	585,452	643,053	648,316
Transfers	-	4,210	-	(4,210)	-	-
Special item	-	-	-	(6,535,965)	-	(6,535,965)
<b>Changes in net position</b>	<b>118,994</b>	<b>67,074</b>	<b>524,059</b>	<b>(5,954,723)</b>	<b>643,053</b>	<b>(5,887,649)</b>
<b>Beginning net position</b>	<b>4,770,213</b>	<b>4,703,139</b>	<b>(2,869,257)</b>	<b>3,085,466</b>	<b>1,900,956</b>	<b>7,788,605</b>
<b>Ending net position</b>	<b>\$ 4,889,207</b>	<b>\$ 4,770,213</b>	<b>\$ (2,345,198)</b>	<b>\$ (2,869,257)</b>	<b>\$ 2,544,009</b>	<b>\$ 1,900,956</b>

## VILLAGE OF WINNEBAGO, ILLINOIS

### Management's Discussion and Analysis

#### **Normal Impact – Changes in Net Position**

Reflected below are eight common (basic) impacts on revenues and expense.

#### **Revenues:**

Economic Condition – Reflects a declining, stable or growing economic environment and has a substantial impact on state income, sales, telecommunications and utility tax revenues as well as public spending habits for items such as building permits and user fees including volumes of usage.

Increase / Decrease in Village Approval Rates – While statutes set certain tax rates, the Village Board has authority to impose and periodically increase/decrease rates (building permit fees, etc.). The Village's property taxes are subject to tax caps, which generally limit Village increases to the lesser of the change in the Consumer Price Index or 5%.

Changing Patterns in Intergovernmental and Grant Revenue (both recurring and non-recurring) – Certain recurring revenues (state shared revenues, etc.) may experience significant changes periodically while non-recurring (or one-time) grants are less predictable and often distorting in their impact on year to year comparisons.

Market Impacts on Investment Income – The Village principally has cash and cash equivalents. There were no investments at December 31, 2019.

#### **Expenses:**

Changes in Programs – Within the functional expense categories (General Government, Public Safety, Highway and Streets, etc.) individual programs may be added, deleted, or expanded to meet changing community needs.

Changes in Authorized Personnel – Changes in service demand may cause the Village Board to increase or decrease authorized staffing.

Salary Increases (annual adjustments and step increases) – The Village strives to maintain a competitive salary range position in the marketplace.

Inflation – While overall inflation appears to be modest (the CPI was less than 3% at December 31, 2019), the Village is a major consumer of certain commodities and services, which typically experience inflation at a rate that can be significantly different from CPI. Examples of such items include health insurance, fuel, electricity and operating supplies.

## **VILLAGE OF WINNEBAGO, ILLINOIS**

### **Management's Discussion and Analysis**

#### **Current Year Impacts – Changes in Net Position**

##### **Governmental Activities**

###### **Revenues:**

Revenues from governmental activities total \$1,745,910. The largest source of revenue was from sales and use tax of \$452,818. Property taxes were the next highest with revenue for the period of \$443,276. Income tax ranked third with \$332,717. The next highest source of income was utility tax with \$113,295. The revenues from these four sources represent 76% of the governmental activity revenues. Total revenue from all taxes was \$1,518,527 or 86%. The Village also recognized \$132,842 in charges for services or 7% and \$42,625 in operating grants or 2% of total revenue.

###### **Expenses:**

The Village's total governmental activity expenses were \$1,626,916. The three major functional areas were general government \$482,659 or 29% of the total; highway and streets \$281,351 or 17% of the total; and public safety of \$747,833 or 45% of the total expenses of the Village.

Personnel costs including wages, taxes, health and life insurance, and retirement benefits were \$902,809 or 55% of the total expenses.

##### **Business-type Activities**

###### **Revenues:**

Operating revenues from business-type activities total \$1,206,555. The largest source of revenue was \$469,742 or 31% from capital charges revenue. Charges for water were the next highest with revenue for the year of \$424,964 or 28%. Refuse and recycling income ranged third with \$213,803 or 17%.

###### **Expenses:**

The Village's total business-type activity expenses were \$949,308. The four major areas of operating expenses were wages and benefit expenses of \$226,604 or 23% of the total; refuse and recycling expenses of \$188,515 or 19% of the total; Utilities of \$30,733 or 3% of the total; Interest expense on loans was \$76,317 or 8% of the total; and depreciation of \$252,386 or 26% of the total. These five areas account for \$774,555 or 81% of the total business-type expenses of the Village.

#### **FINANCIAL ANALYSIS OF THE VILLAGE'S FUNDS**

At December 31, 2019, the governmental funds reported a combined fund balance of \$1,170,348, a decrease of \$31,398 from the prior period. The General Fund balance decreased by \$79,267. All other funds netted an increase of \$47,869.

The Village's cash and equivalents decreased by \$21,093 for all governmental funds during the year ended December 31, 2019.

# VILLAGE OF WINNEBAGO, ILLINOIS

## Management's Discussion and Analysis

### General Fund Budgetary Highlights

General Fund	FY 19 Original Budget	FY 19 Final Budget	FY 19 Actual
Revenues:			
Taxes	\$ 1,352,274	1,352,274	1,412,080
Fines and other fees	60,300	60,300	61,308
Other	74,961	74,961	63,211
<b>Total revenues</b>	<b>1,487,535</b>	<b>1,487,535</b>	<b>1,536,599</b>
Expenditures:			
General government	366,084	366,084	281,969
Highways and streets	730,762	730,762	545,672
Public safety	976,666	976,666	758,237
Capital outlay	131,250	131,250	69,988
<b>Total expenditures</b>	<b>2,204,762</b>	<b>2,204,762</b>	<b>1,655,866</b>
Excess of revenues over (under) expenditures	(717,227)	(717,227)	(119,267)
Other financing sources (uses):			
Transfers in (out)	276,268	276,268	40,000
<b>Total other financing sources</b>	<b>276,268</b>	<b>276,268</b>	<b>40,000</b>
<b>Net change in fund balance</b>	<b>\$ (440,959)</b>	<b>(440,959)</b>	<b>(79,267)</b>

### **CAPITAL ASSETS**

As allowed by GASB Statement No. 34, the Village has elected to capitalize its infrastructure assets prospectively. During the current period the Village's capital assets, net of accumulated depreciation increased by \$10,666. See Note 5 to the financial statements for more details.

### Entity Wide Change in Net Capital Assets

	Governmental Activities		Business-type Activities		Total Government	
	12/31/2019	12/31/2018	12/31/2019	12/31/2018	12/31/2019	12/31/2018
Land	\$ 73,884	73,884	68,264	68,264	142,148	142,148
Buildings and improvements	359,604	359,604	15,000	15,000	374,604	374,604
Equipment and vehicles	630,775	611,364	660,211	547,223	1,290,986	1,158,587
Software	21,564	21,564	10,782	10,782	32,346	32,346
Infrastructure	5,157,176	4,892,855	4,122,970	4,125,123	9,280,146	9,017,978
Construction in progress	—	—	—	—	—	—
<b>Subtotals</b>	<b>6,243,003</b>	<b>5,959,271</b>	<b>4,877,227</b>	<b>4,766,392</b>	<b>11,120,230</b>	<b>10,725,663</b>
Accumulated depreciation	(2,086,598)	(1,955,083)	(1,432,870)	(1,180,484)	(3,519,468)	(3,135,567)
<b>Totals</b>	<b>\$ 4,156,405</b>	<b>4,004,188</b>	<b>3,444,357</b>	<b>3,585,908</b>	<b>7,600,762</b>	<b>7,590,096</b>

## **VILLAGE OF WINNEBAGO, ILLINOIS**

### **Management's Discussion and Analysis**

#### **ECONOMIC FACTORS**

The Village's 2019 budget for the General Fund was developed based on forecasted increases in real estate taxes and other taxes being similar to the previous years.

The following are major assumptions used in developing the budget for the 2018 fiscal year:

- Assessed valuation, which impacts property tax revenues, will increase by 3.87%.
- The utility tax on electricity, which the Village enacted at the end of 2015, produced \$112,430 in revenue for 2019. Village Ordinance dedicates this revenue to be used to fund street lights and street projects in the General Fund Budget. The Village budgeted \$115,000 in anticipation of an increase due to commercial and residential growth.
- The Village passed a Municipal Sales Tax of 1% by referendum in 2012. This 1% tax is dedicated by referendum to infrastructure improvements and is currently being used for water and sewer projects. This tax generates approximately \$230,000 in 2019.

In December of 2011, the Village signed an inter-governmental agreement (IGA) with the Rock River Water Reclamation District (RRWRD) transferring the Village's sewage collection and processing system and its operation to the District. This agreement became effective on December 21 2011. According to the agreement, the Village is responsible to pay for costs related to the extension of the Fuller Creek Trunk Sewer to Winnebago, the rehabilitation, conversion, and upgrading of the Village's current collection system, and a Plant-Buy-In (PBI) fee. Seven specific costs or cost estimates with a maximum of 10% above estimates are delineated in the agreement. As of the end of 2018, two of the seven items, the PBI of \$676,370, and the rehabilitation work for the current collection system, \$2,053,008, had been fully paid for in cash. The trunk line was completed at a cost to the Village of \$4,675,725, whereby the Village will repay RRWRD bi-annual payment of \$139,393 through 2038. Also, according to the contract the Village will owe approximately \$1,860,240 by December 2021 for parallel trunk upgrades.

In 2018, upon official annexation of the Village users to the District, the PILOT charges, Payments in Lieu of Taxes, will be dropped and the District's annual Levy/Extension will be added to the users Property Tax bills. This will happen after the Trunk Sewer line extension is connected to the Village's current collection system in late 2018. The current tax rate for the 2018 property tax bill is 0.1964. The District tax rate is subject to the Property Tax Extension Limitation Law (PTELL).

On November 6, 2018, 87% of the voters voting at the General Election voted "No" to continue to prohibit the selling and consumption at retail of alcoholic liquor in the Village of Winnebago, after a citizen referendum. The entire Village is now "wet", as opposed to just the area north of McNair Road, previously only property annexed in from Winnebago County. The



## **VILLAGE OF WINNEBAGO, ILLINOIS**

### **Management's Discussion and Analysis**

Village anticipates four additional liquor licenses from the current locations in the Benton Street downtown.

In December of 2018, the Village Board entered into a 3-year contract with Azavar Consulting Services. Azavar helps municipalities recover lost income through professional revenue reviews of utility, telecom, cable fees and taxes, including sales tax. Any money recovered by Azavar will be shared, with 60% going to the Village and 40% to Azavar for a three year period.

March 11, 2019 the Village approved Video Gaming. Three licenses were acquired in 2019 and three additional licenses are anticipated in 2020.

On March 9<sup>th</sup>, 2020 Governor J.B. Pritzker declared the State of Illinois a disaster area, in response to the outbreak of the Coronavirus Disease 2019 (COVID-19). On March 21<sup>st</sup>, for the purposes of health and safety, all Illinois residents were ordered to stay at their residence, all non-essential businesses were ordered to close and all activities were cancelled through April 7<sup>th</sup> and extended through June 26<sup>th</sup>. This has created uncertainty for the Village in regard to Sales Tax, Motor Fuel Tax and Income Tax revenues. The Village has restricted unnecessary spending in the 1<sup>st</sup> and 2<sup>nd</sup> quarter of 2020.

### **CONTACTING THE VILLAGE'S FINANCIAL MANAGEMENT**

This financial report is designed to provide our citizens, customers, investors and creditors with a general overview of the Village's finances and to demonstrate the Village's accountability for the money it receives. Questions concerning this report or requests for additional financial information should be directed to Sally Bennett, Treasurer, Village of Winnebago, 108 West Main Street, Winnebago, Illinois, 61088.

# VILLAGE OF WINNEBAGO, ILLINOIS

## Statement of Net Position

December 31, 2019

	Governmental Activities	Business-type Activities	Total
<b>Assets</b>			
Cash and cash equivalents	\$ 1,152,207	1,881,184	3,033,391
Receivables:			
Property taxes	452,901	–	452,901
Intergovernmental – State of Illinois	149,976	54,386	204,362
Other	29,044	–	29,044
Customers – utility users	–	80,387	80,387
Prepaid items	43,520	16,567	60,087
Due from other funds	–	5,002	5,002
<b>Total current assets</b>	1,827,648	2,037,526	3,865,174
Capital assets not being depreciated	73,884	68,264	142,148
Capital assets (net of accumulated depreciation)	4,082,521	3,376,092	7,458,613
<b>Total assets</b>	5,984,053	5,481,882	11,465,935
<b>Deferred outflows of resources –</b>			
Pension	186,246	45,570	231,816
<b>Total assets and deferred outflows of resources</b>	6,170,299	5,527,452	11,697,751
<b>Liabilities and deferred inflows</b>			
Accounts payable	90,337	63,387	153,724
Accrued payroll	28,281	7,026	35,307
Due to other funds	5,002	–	5,002
Equipment sinking funds	40,000	–	40,000
Current portion of long-term debt	101,300	380,482	481,782
<b>Total current liabilities</b>	264,920	450,895	715,815
<b>Long-term liabilities –</b>			
Net pension liability	262,611	67,315	329,926
Long-term debt, net of current maturities	13,100	7,289,683	7,302,783
<b>Deferred inflows of resources</b>			
Property taxes	452,901	–	452,901
Pension	287,560	64,757	352,317
<b>Total deferred inflows of resources</b>	740,461	64,757	805,218
<b>Total liabilities and deferred inflows of resources</b>	1,281,092	7,872,650	9,153,742
<b>Net position</b>			
Net investment in capital assets, net of related debt	4,156,405	2,144,123	6,300,528
Restricted for:			
Highways and streets	126,082	–	126,082
Capital improvements	303,408	–	303,408
	429,490	–	429,490
Unrestricted :			
Undesignated (deficit)	249,912	(4,613,321)	(4,363,409)
Designated for long-term debt	53,400	124,000	177,400
Total unrestricted	303,312	(4,489,321)	(4,186,009)
<b>Total net position</b>	\$ 4,889,207	(2,345,198)	2,544,009

See accompanying notes to financial statements.

**VILLAGE OF WINNEBAGO, ILLINOIS**

Statement of Activities

For the Year Ended December 31, 2019

Functions / Programs:	Expenses	Program Revenues			Net (Expense) Revenue and Changes in Net Assets		
		Charges for Services	Operating Grants and Contrib- utions	Capital Grants and Contrib- utions	Govern- mental Activities	Business- type Activities	Total
<b>Governmental activities</b>							
General government	\$ 482,659	132,842	—	—	(349,817)	—	(349,817)
Public safety	747,833	—	—	—	(747,833)	—	(747,833)
Highway and streets	281,351	—	—	—	(281,351)	—	(281,351)
Culture and recreation	115,073	—	42,625	—	(72,448)	—	(72,448)
Total governmental activities	1,626,916	132,842	42,625	—	(1,451,449)	—	(1,451,449)
<b>Business-type activities</b>							
Water and sewer	949,308	1,109,220	—	—	—	159,912	159,912
Total business-type activities	949,308	1,109,220	—	—	—	159,912	159,912
Total	\$ 2,576,224	1,242,062	42,625	—	(1,451,449)	159,912	(1,291,537)
<b>General revenues</b>							
Property taxes					\$ 443,276	—	443,276
Sales and use tax					452,818	227,029	679,847
Income tax					332,717	—	332,717
Telecommunications tax					53,169	—	53,169
Personal property replacement tax					25,906	—	25,906
Utility tax					113,295	—	113,295
Motor fuel tax					97,346	—	97,346
Intergovernmental revenue					—	73,868	73,868
Unrestricted investment earnings					19,438	34,908	54,346
Loss on sale of capital assets					18,000	—	18,000
Miscellaneous					14,478	28,342	42,820
Total general revenues					1,570,443	364,147	1,934,590
<b>Operating transfers</b>					—	—	—
Change in net position					118,994	524,059	643,053
<b>Net position</b>							
Beginning					4,770,213	(2,869,257)	1,900,956
Ending					\$ 4,889,207	(2,345,198)	2,544,009

See accompanying notes to financial statements.

# VILLAGE OF WINNEBAGO, ILLINOIS

## Balance Sheet Governmental Funds December 31, 2019

	General Fund	Debt Service Fund	Non-major Governmental Funds	Total Governmental Funds
<b>Assets</b>				
Cash and cash equivalents	\$ 714,030	303,407	134,770	1,152,207
Receivables:				
Property taxes	452,900	1	—	452,901
Intergovernmental – State of Illinois	149,976	—	—	149,976
Other	10,554	—	18,490	29,044
Prepaid items	43,520	—	—	43,520
<b>Total assets</b>	<b>\$ 1,370,980</b>	<b>303,408</b>	<b>153,260</b>	<b>1,827,648</b>
<b>Liabilities – current</b>				
Accounts payable	83,725	—	6,613	90,338
Accrued payroll	28,281	—	—	28,281
Due to other funds	5,002	—	—	5,002
Equipment sinking funds	36,000	—	4,000	40,000
Deferred revenue	33,913	—	6,866	40,779
<b>Total current liabilities</b>	<b>186,921</b>	<b>—</b>	<b>17,479</b>	<b>204,400</b>
<b>Deferred inflows of resources</b>				
Property taxes	452,900	—	—	452,900
<b>Total liabilities and deferred inflows of resources</b>	<b>639,821</b>	<b>—</b>	<b>17,479</b>	<b>657,300</b>
<b>Fund balances</b>				
Nonspendable – prepaid items	43,520	—	—	43,520
Restricted for highways and streets	—	—	126,082	126,082
Restricted for capital improvements	—	303,408	—	303,408
Committed to community development	—	—	9,453	9,453
Committed to Fourth of July	—	—	246	246
Unassigned	687,639	—	—	687,639
<b>Total fund balances</b>	<b>731,159</b>	<b>303,408</b>	<b>135,781</b>	<b>1,170,348</b>
<b>Total liabilities, deferred inflows of resources and fund balances</b>	<b>\$ 1,370,980</b>	<b>303,408</b>	<b>153,260</b>	<b>1,827,648</b>

See accompanying notes to financial statements.

## VILLAGE OF WINNEBAGO, ILLINOIS

### Reconciliation of Fund Balances of Governmental Funds to the Governmental Activities in the Statement of Net Position

December 31, 2019

<b>Fund balances of governmental funds</b>	<b>\$ 1,170,348</b>
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Amounts reported for governmental activities in the statement of  
net assets are different because:

Capital assets used in governmental activities are not financial  
resources and therefore, are not reported in the  
governmental funds:

Capital assets	6,243,003
Accumulated depreciation	(2,086,598)

Long-term liabilities are not due and payable in the current  
period and therefore are not reported in  
the governmental funds:

Compensated absences	(29,111)
Pension liability	(635,460)

Other long-term assets are not available to pay current period  
expenditures and, therefore, are deferred in the funds:

Pension asset	186,246
Telecommunication taxes	34,658
Advance license sales	<u>6,121</u>

<b>Net position of governmental activities</b>	<b>\$ <u>4,889,207</u></b>
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See accompanying notes to financial statements.

# VILLAGE OF WINNEBAGO, ILLINOIS

## Statement of Revenues, Expenditures and Changes in Fund Balances

### Governmental Funds

For the Year Ended December 31, 2019

	General Fund	Debt Service Fund	Non-major Governmental Funds	Total Governmental Funds
<b>Revenues</b>				
Taxes	\$ 1,412,080	—	8,859	1,420,939
Intergovernmental	—	—	—	—
Licenses, fees and permits	61,308	—	65,413	126,721
Motor Fuel Tax allotment	—	—	97,346	97,346
Grants	16,197	—	—	16,197
Interest	14,818	1,954	2,666	19,438
Other	32,196	—	26,704	58,900
Total revenue	<u>1,536,599</u>	<u>1,954</u>	<u>200,988</u>	<u>1,739,541</u>
<b>Expenditures</b>				
Current:				
General government	281,969	—	—	281,969
Public safety	758,237	—	—	758,237
Highway and streets	545,672	—	—	545,672
Culture and recreation	—	—	115,073	115,073
Capital outlay	69,988	—	—	69,988
Total expenditures	<u>1,655,866</u>	<u>—</u>	<u>115,073</u>	<u>1,770,939</u>
<b>Excess (deficiency) of revenues over (under) expenditures</b>	(119,267)	1,954	85,915	(31,398)
<b>Other financing sources (uses)</b>				
Transfers in (out)	<u>40,000</u>	<u>—</u>	<u>(40,000)</u>	<u>—</u>
<b>Net change in fund balances</b>	(79,267)	1,954	45,915	(31,398)
<b>Fund balances</b>				
Beginning	<u>810,426</u>	<u>301,454</u>	<u>89,866</u>	<u>1,201,746</u>
Ending	<u>\$ 731,159</u>	<u>303,408</u>	<u>135,781</u>	<u>1,170,348</u>

See accompanying notes to financial statements.

## VILLAGE OF WINNEBAGO, ILLINOIS

### Reconciliation of the Governmental Funds Statement of Revenues, Expenditures and Changes in Fund Balances to the Governmental Activities in the Statement of Activities

December 31, 2019

<b>Net change in fund balances – total governmental funds</b>	<b>\$</b>	<b>(31,398)</b>
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Amounts reported for governmental activities in the statement of  
activities are different because:

Governmental funds report capital outlays as expenditures. However,  
they are capitalized and depreciated in the statement of activities:

Capital asset purchases capitalized	344,713
Depreciation expense	(192,496)

Revenues in the statement of activities that do not provide current  
financial resources are not reported as revenues in the funds:

Telecommunication taxes	241
Advance license sales	6,121

Certain expenses reported in the statement of activities, such as  
compensated absences do not require the use of current  
financial resources and therefore, are not reported as expenditures  
in governmental funds:

Increase in pension liability and deferred inflows and outflow:	(7,236)
Increase in compensated absences	<u>(951)</u>

<b>Change in net position of governmental activities</b>	<b>\$</b>	<b><u>118,994</u></b>
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See accompanying notes to financial statements.

# VILLAGE OF WINNEBAGO, ILLINOIS

## Statement of Net Position

### Proprietary Fund

December 31, 2019

	Enterprise Fund – Water Fund
<b>Current assets</b>	
Cash and cash equivalents	\$ 1,881,184
Receivables – utility users, net of allowance of \$10,000	80,387
Receivables – grants and sales taxes	54,386
Prepaid items	16,567
Due from other funds	<u>5,002</u>
<b>Total current assets</b>	2,037,526
<b>Noncurrent assets</b>	
Fixed assets, net of accumulated depreciation	<u>3,444,356</u>
<b>Total assets</b>	5,481,882
<b>Deferred outflows of resources – pension</b>	<u>45,570</u>
<b>Total assets and deferred outflows of resources</b>	\$ <u><u>5,527,452</u></u>
<b>Liabilities – current</b>	
Accounts payable	63,387
Accrued payroll	7,026
Current portion of long-term debt	<u>380,482</u>
<b>Total current liabilities</b>	450,895
<b>Long-term liabilities –</b>	
Net pension liability	67,315
Long-term debt, net of current maturities	<u>7,289,683</u>
<b>Total long - term liabilities</b>	7,356,998
<b>Deferred inflows of resources – pension</b>	<u>64,757</u>
<b>Total liabilities and deferred inflows of resources</b>	<u>7,872,650</u>
<b>Net position</b>	
Invested in capital assets	2,144,123
Unrestricted:	
Undesignated deficit	(4,613,321)
Designated for long-term debt	<u>124,000</u>
Total unrestricted	<u>(4,489,321)</u>
Total net position	<u>(2,345,198)</u>
<b>Total liabilities and net position</b>	\$ <u><u>5,527,452</u></u>

See accompanying notes to financial statements.



**VILLAGE OF WINNEBAGO, ILLINOIS**

Statement of Revenues, Expenses  
and Changes in Net Position

**Proprietary Fund**

For the Year Ended December 31, 2019

	<u>Enterprise Fund – Water Fund</u>
<b>Operating revenues</b>	
Refuse and recycling revenue	\$ 213,803
Capital charge – sewer hook-up	469,742
Water revenue	424,964
Water deposit revenue	711
Intergovernmental revenue	73,868
Miscellaneous revenue	<u>23,467</u>
Total operating revenues	<u>1,206,555</u>
<b>Operating expenses</b>	
Water department	508,407
Refuse and recycling expenses	188,515
Depreciation	<u>252,386</u>
Total operating expenses	<u>949,308</u>
Operating income	<u>257,247</u>
<b>Non-operating revenues (expenses)</b>	
Interest income	34,908
Gain (loss) on sale of capital assets	–
Miscellaneous income	4,875
1% sales tax income	227,029
Grant revenue	<u>–</u>
Total non-operating revenues (expenses)	<u>266,812</u>
Income before other financing sources (uses)	524,059
<b>Other financing sources (uses) – operating transfers</b>	<u>–</u>
Net increase in net position	524,059
<b>Net position</b>	
Net position – beginning	<u>(2,869,257)</u>
Net position – ending	<u>\$ (2,345,198)</u>

See accompanying notes to financial statements.

# VILLAGE OF WINNEBAGO, ILLINOIS

## Statement of Cash Flows

### Proprietary Fund

For the Year Ended December 31, 2019

	Enterprise Fund – <u>Water Fund</u>
<b>Cash flows from operating activities</b>	
Receipts from customers	\$ 1,202,156
Payments to suppliers	(409,048)
Payments to employees	(224,281)
Payments for interest on RRWRD intergovernmental agreement	(76,317)
Payments for interest to IEPA loan	<u>(26,973)</u>
Net cash flows from operating activities	<u>465,537</u>
<b>Cash flows from capital and related financing activities</b>	
Payments for principal on IEPA loan	(70,966)
Payments for principal on RRWRD intergovernmental agreement	(185,934)
Purchase of and construction of fixed assets	<u>(110,834)</u>
Net cash flows from capital financing activities	<u>(367,734)</u>
<b>Cash flows from non-capital financing activities</b>	
Miscellaneous non-operating revenue	4,875
Receipts from 1% sales tax	<u>229,770</u>
Net cash flows from non-capital financing activities	<u>234,645</u>
<b>Cash flows from investing activities</b>	
Interest on investments	<u>34,908</u>
Net cash flows from investing activities	<u>34,908</u>
<b>Operating transfers</b>	<u>—</u>
Net increase in cash and cash equivalents	367,356
Cash and cash equivalents, beginning of year	<u>1,513,828</u>
Cash and cash equivalents, end of year	\$ <u><u>1,881,184</u></u>
<b>Reconciliation of operating loss to net cash provided by operating activities</b>	
Net operating income	257,247
Depreciation expense	252,386
Increase (decrease) in cash flows due to changes in:	
Utility accounts receivable	(4,399)
Prepaid expenses	(122)
Deferred pension expense	19,663
Accounts payable	(41,898)
Accrued payroll	653
Compensated absences	120
Pension liability	<u>(18,113)</u>
Net cash flows from operating activities	\$ <u><u>465,537</u></u>

See accompanying notes to financial statements.

# **VILLAGE OF WINNEBAGO, ILLINOIS**

## **Notes to Financial Statements**

December 31, 2019

### **(1) Summary of Significant Accounting Policies**

The accounting policies of the Village conform to U.S. generally accepted accounting principles as applicable to government units (herein referred to as GAAP). The Village of Winnebago's basic financial statements include the accounts of all Village operations that are controlled by or dependent on the Village. Control or dependence is determined by financial interdependency, selection of governing board, designation of management, accountability for fiscal matters and ability to significantly influence operations.

#### **(a) *Incorporation***

The Village was incorporated in 1895. The Village of Winnebago, Illinois (Village) operates under a Board of Trustees form of government and provides services to the public such as public safety, water system, streets and general administrative services.

#### **(b) *Financial Reporting Entity***

In evaluating how to define the government, for financial reporting purposes, the Village has considered all potential component units. The basic but not the only criterion for including a component unit within the reporting entity is the governing body's ability to exercise oversight responsibility. The most significant manifestation of this ability is financial interdependency. Other manifestations of the ability to exercise oversight responsibility include, but are not limited to, the selection of governing authority, the designation of management, the ability to significantly influence operations, and accountability for fiscal matters. A second criterion used in evaluating potential component units is the scope of public service. Application of this criterion involves considering whether the activity is conducted within geographic boundaries of the Village and is generally available to its citizens. A third criterion used to evaluate potential component units for inclusion or exclusion from the reporting entity is the existence of special financing relationships, regardless of whether the Village is able to exercise oversight responsibilities. The Village does not have any component units. This report includes all of the funds units of the Village (the primary government). It includes all activities considered to be part of (controlled by or dependent on) the Village as set forth under GAAP criteria.

#### **(c) *Measurement Focus, Basis of Accounting and Financial Statement Presentation***

The government-wide financial statements (i.e., the Statement of Net Position and the Statement of Activities) report information on all the non-fiduciary activities of the Village. For the most part, the effect of the interfund activity has been removed from these statements. The Statement of Activities demonstrates the degree to which the

## VILLAGE OF WINNEBAGO, ILLINOIS

### Notes to Financial Statements

direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function. Program revenues include: 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function.

Earnings on investments not properly included among program revenues are reported as general revenue.

Separate financial statements are provided for governmental funds and enterprise funds.

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied (intended to finance). Grants and similar items are recognized as revenue as soon as all the eligibility requirements imposed by the provider have been met.

The financial transactions of the Village are reported in individual funds in the fund financial statements. Each fund is accounted for by providing a separate set of self-balancing accounts that comprises its assets, liabilities, fund balances, revenues and expenditures. The various funds are reported by generic classification within the financial statements.

The following fund types are used by the Village:

**Governmental Funds** – The focus of the governmental funds' measurement (in the fund statements) is upon the determination of financial position and changes in financial position (sources, uses, and balances of financial resources) rather than upon net income.

Governmental fund financial statements are reported using the modified accrual basis of accounting and the current financial resources measurement focus. Under this basis revenues are recognized in the accounting period in which they become measurable and available to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. However, the 60 days has been extended for revenues received from the State of Illinois which are delayed due to cash flow constraints of the state. Expenditures are recognized in the accounting period in which the fund liability is incurred, if measurable.

## VILLAGE OF WINNEBAGO, ILLINOIS

### Notes to Financial Statements

Those revenues susceptible to accrual are property taxes, franchise taxes, state shared sales, income, motor fuel and utility taxes, interest revenue and charges for services.

Fines and permits revenues are not susceptible to accrual because generally they are not measurable until received in cash.

The Village reports unearned and unavailable revenue on its financial statements. Unavailable revenues arise when a potential revenue does not meet both the available criteria for recognition in the current period, under the modified accrual basis of accounting. Unearned revenues arises when a revenue is measurable but not earned under the accrual basis of accounting. Unearned revenues also arise when resources are received by the Village before it has a legal claim to them, such as when grant monies are received prior to the incurrence of qualifying expenditures. In subsequent periods, when both revenue recognition criteria are met, or when the Village has a legal claim to the resources, the liability and deferred inflows of resource for unearned and unavailable revenue are removed from the financial statements and revenue is recognized.

The following is a description of the governmental funds of the Village:

**General Fund** – The General Fund is the general operating fund of the Village. It is used for all financial resources except those required to be accounted for in another fund.

**Special Revenue Funds** – Special Revenue Funds are used to account for the proceeds of specific revenue sources that are legally restricted to expenditures for specified purposes.

**Debt Service Funds** – The Debt Service Funds are used to account for the accumulation of funds for the payment of general long-term debt principal, interest and related costs.

**Proprietary Funds** – The focus of the proprietary fund measurement is upon the determination of operating income, changes in net position, financial position and cash flows. The U.S. generally accepted accounting principles applicable are those similar to businesses in the private sector. Proprietary fund financial statements are reported using the accrual basis of accounting. Revenues are recognized when earned and expenses are recognized when incurred. The Village has elected to consistently not follow Financial Accounting Standards Board pronouncements issued subsequent to November 30, 1989 as permitted under Governmental Standards Board Statement No. 20 for its proprietary fund.

A proprietary fund is a fund in which a fee is charged to external users of goods and services and the activity (a) is financed with debt that is solely secured by a pledge of

## VILLAGE OF WINNEBAGO, ILLINOIS

### Notes to Financial Statements

the net revenues, (b) has third party requirements that the cost of providing services, including capital costs, be recovered with fees and charges (c) establishes fees and charges based on pricing policy designed to recover similar costs.

Proprietary funds distinguish *operating* revenues and expenses from *non-operating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

The Village reports the following major governmental funds:

**General Fund** – The general fund is the general operating fund of the Village. It is used to account for all the financial resources except those required to be accounted for in another fund.

**Motor Fuel Fund** – This fund accounts for the Village's motor fuel tax revenues and expenses related to street and highway projects.

The major proprietary fund is:

**Water Fund** – This fund accounts for the provision of water treatment and distribution to the residential and commercial users of the Village, and accounts for trash collection services provided to the residential and some commercial users of the Village.

#### (d) *Cash and Cash Equivalents*

Cash and cash equivalents consist of demand deposits, savings and money market accounts. As of December 31, 2019, the Village had no other investments.

For purposes of the statement of cash flows, the Village's proprietary funds consider cash on hand, demand deposits and short-term investments with original maturities of three months or less when purchased to be cash equivalents.

#### (e) *Property Taxes*

The Village annually establishes a legal right to revenue from property tax assessments upon enactment of a tax levy ordinance by the Village Board. Property taxes are recognized as a receivable at the time they are levied. Revenue from property tax is recognized as the taxes are collected in the year intended to finance or when they become available to be used to pay liabilities of the current period, generally considered to be within sixty days after year-end. Revenue from those taxes, which are not considered available is deferred.

## VILLAGE OF WINNEBAGO, ILLINOIS

### Notes to Financial Statements

The property tax calendar for the 2018 tax levy to finance 2019 operations were as follows:

Lien Date	January 1, 2019
Levy Date	December 9, 2018
First Installment Due	June 28, 2019
Second Installment Due	September 27, 2019

Tax bills were mailed at least 30 days prior to the first installment due date. Property taxes are billed and collected by the County Treasurer of Winnebago, Illinois.

The Village's 2019 tax rates per \$100 of assessed valuation together with the related maximum tax rates are as follows:

Type of Levy	Rates Per \$100 of Assessed Valuation	
	Rate	Legal Maximum
Village:		
Corporate	0.4086	0.4375
Police Protection	0.4838	0.6000
Chlorination	—	0.0200
IMRF	0.0007	None
Audit	0.0007	None
Liability Insurance	0.0007	None
Total Village	0.8945	

The 2019 tax levy, which attached as an enforceable lien on property as of January 1, 2019, has been recorded as a receivable as of December 31, 2019 as the tax had been levied by the Village and extended by the County but would not collect until fiscal year 2020.

#### (f) *Capital Assets*

Capital assets, which include property, plant, equipment and infrastructure assets, are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. The Village defines capital assets as assets with an estimated useful life in excess of one year and an initial and individual cost in excess of the following:

Equipment – \$2,500
Buildings and improvement – \$10,000
Infrastructure expenses – \$50,000

## VILLAGE OF WINNEBAGO, ILLINOIS

### Notes to Financial Statements

Infrastructure includes roads, bridges, curbs, sidewalks, lighting systems, gutters, draining systems, and the water and sewer system. The cost of infrastructure has been capitalized and depreciated beginning in fiscal year 2005. Such assets are recorded at historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Capital assets are depreciated using the straight-line method over the following estimated useful lives:

Assets	Years
Land improvements	10 – 20
Building and improvements	10 – 40
Equipment and vehicles	4 – 7
Road improvements	10

#### **(g) Budgets and Budgetary Accounting**

Budgeted amounts are as originally adopted, or as amended by the Village Board of Trustees.

Unexpended budgeted amounts lapse at the end of each year. Spending control is established by the amount of expenditures budgeted for the fund, but management control is exercised at budgetary line items.

Budgeted amounts are shown on the GAAP basis.

#### **(h) Receivables – Utility Users**

Cycle billing procedures are followed in charging consumers for water and trash collection. Billings are issued on a monthly basis. Receivables at year-end consist of amounts actually billed less payments received plus an estimate of the unbilled amount due from the date of the last cycle billing to year-end.

#### **(i) Prepaid Items**

Payments made to vendors for services, which will benefit periods beyond December 31, 2019 are recorded as prepaid items. Prepaid items recorded in governmental funds do not represent current resources that are available for appropriation and, thus, an equivalent portion of fund balance is reserved.



## VILLAGE OF WINNEBAGO, ILLINOIS

### Notes to Financial Statements

**(j) *Compensated Absences***

Village employees are granted personal time for compensated absences in varying amounts. Accumulation of personal time is allowed. Upon termination, the employee is compensated for the unused personal time to a maximum of 40 hours for part-time employees and 80 hours for full-time employees.

**(k) *Interfund Activity***

Interfund activity is reported either as loans, reimbursements or transfers. Loans are reported as interfund receivables and payables as appropriate and are subject to elimination upon consolidation. Reimbursements are reported when one fund incurs a cost, charges the appropriate benefiting fund and reduces its related cost as a reimbursement. All other interfund transactions are treated as transfers. Transfers between governmental or proprietary funds are netted as part of the reconciliation to the government wide-financial statements.

**(l) *Long-Term Obligations***

In the Government-Wide Financial Statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities financial statements.

**(m) *Deferred Outflows / Inflows of Resources***

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time.

The Village's deferred inflows relates to property taxes levied in 2019 which will be collected during 2020 and deferred amounts to be recognized as reductions in pension expense over the next five years.

## VILLAGE OF WINNEBAGO, ILLINOIS

### Notes to Financial Statements

#### *(n) Estimates*

The preparation of financial statements in conformity with U.S. generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results may differ from those estimates.

#### *(o) Fund Balances / Net Position*

In the fund financial statements GASB Statement No. 54 defined and requires the fund balance amounts to be reported within one of the following fund balance categories:

1. **Non-spendable** – amounts that cannot be spent either because they are in non-spendable form or because they are legally or contractually required to be maintained intact.
2. **Restricted** – amounts that can be spent only for specific purposes because of constitutional provisions or enabling legislation or because of constraints that are externally imposed by creditors, grantors, contributions, or the laws or regulations of other governments. The Village does not have a policy in place when both restricted and unrestricted resources are available for use.
3. **Committed** – amounts that can be used only for specified purposes determined by a formal action of the Village Board. The Village Board is the highest level of decision-making authority for the Village. Commitments may be modified, or rescinded only through the same type of action it employed to previously commit those amounts.
4. **Assigned** – amounts that do not meet the criteria to be classified as restricted or committed but that are intended to be used for specific purposes. The Village does not have a policy, to assign amounts for specific purposes.
5. **Unassigned** – all other spendable amounts

In the Government-Wide Financial Statements, restricted net assets are legally restricted by outside parties for a specific purpose. Invested in capital assets, net of related debt represents the book value of capital assets less any long-term debt issued to acquire or construct the capital assets. All other net assets that do not meet the definition of “restricted” or “invested in capital assets, net of related debt” are classified as unrestricted net assets.

The Village has not established fund balance reserve policies for their governmental funds.

## VILLAGE OF WINNEBAGO, ILLINOIS

### Notes to Financial Statements

#### *(p) Subsequent Events*

The Village has assessed events that have occurred subsequent to December 31, 2019 through August 26, 2020 the date the financial statements were available to be issued for potential recognition and disclosure in the financial statements. No events have occurred that would require adjustment to or disclosure in the financial statements.

During March 2020, the World Health Organization declared the novel strain of coronavirus (COVID-19) a global pandemic and recommended containment and mitigation measures worldwide. We cannot reasonably estimate the length or severity of this pandemic, but we currently anticipate a material adverse impact on the financial position, results of operations and cash flows in 2020.

#### **(2) Deposits**

Statutes authorize the Village to invest in:

- 1) securities guaranteed by the full faith and credit of the United States of America
- 2) deposits or other investments constituting direct obligations of any bank as defined by the Illinois Banking Act;
- 3) short-term restrictions as defined in Illinois Revised Statutes Chapter 35, Paragraph 902, as amended;
- 4) money market funds registered under the Investment Company Act of 1940;
- 5) short-term discount obligations of the Federal National Mortgage Association;
- 6) shares or other forms of securities legally issuable by savings and loan associations;
- 7) various share accounts of a credit union chartered under the laws of the State of Illinois or the laws of the United States provided the principal office of any such credit union is located within the State of Illinois;
- 8) a Public Treasurer's Investment Pool created under Section 17 of "An Act to revise the law in relation to the State Treasurer", approved April 23, 1873, as amended. Bank and savings and loan investments may only be in institutions, which are insured by the Federal Deposit Insurance Corporation.

Illinois Funds is an investment pool managed by the State of Illinois, Office of the Treasurer, which allows governments within the State to pool their funds for investment purposes. Illinois Funds is not registered with the SEC as an investment company, but operates in a manner consistent with Rule 2a7 of the Investment Act of 1940. Investments in Illinois Funds are valued at the share price, the price for which the investment could be sold.

#### *Deposits with Financial Institutions*

Custodial credit risk for deposits with financial institutions is the risk that in the event of bank failure, the Village's deposits may not be returned to it. The Village does not have an

## VILLAGE OF WINNEBAGO, ILLINOIS

### Notes to Financial Statements

investment policy regarding custodial credit risk. As of December 31, 2019, none of the Village's deposits were exposed to custodial credit risk or uninsured and uncollateralized.

The Village investment policy does not specifically address concentration of credit risk.

#### (3) Property Tax Receivables

Property taxes for 2018 attached as an enforceable lien on January 1, 2018, on property values assessed as of the same date. Taxes are levied by December of the same fiscal year (by passage of a Tax Levy Ordinance). Tax bills were prepared by Winnebago County and issued on or about May 1, 2019, and were payable in two installments on or about June 28, 2019 and September 27, 2019. Winnebago County collects such taxes and remits them to the Village periodically.

The Village has elected, under governmental accounting standards, to match its property tax revenues with the fiscal year that the tax levy is intended to finance. Therefore the entire 2019 tax levy has been recorded as a receivable and deferred revenue on the financial statements.

#### (4) Deferred Revenue

Governmental funds report deferred revenue in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. Governmental funds also defer revenue recognition in connection with resources that have been received, but not yet earned.

At the end of the current fiscal year, the various components of deferred inflows, revenue and unearned revenue reported in governmental funds were as follows:

	<u>Unavailable</u>	<u>Unearned</u>	<u>Total</u>
Property taxes receivable –			
General Fund	\$ 452,901	–	452,901
Other governmental units:			
General Fund	33,913	–	33,913
Other governmental funds	<u>6,866</u>	<u>–</u>	<u>6,866</u>
Total deferred revenue	<u>\$ 493,680</u>	<u>–</u>	<u>493,680</u>

# VILLAGE OF WINNEBAGO, ILLINOIS

## Notes to Financial Statements

### (5) Capital Assets

The governmental activities capital asset activity for year ended December 31, 2019 was as follows:

		Beginning Balance	Additions	Deletions	Ending Balance
<b>Governmental activities:</b>					
Capital assets not being depreciated –					
Land	\$	73,884	–	–	73,884
Capital assets being depreciated –					
Buildings and improvements		359,604	–	–	359,604
Equipment and vehicles		611,364	80,392	60,981	630,775
Software		21,564	–	–	21,564
Infrastructure		4,892,855	264,321	–	5,157,176
Total capital assets being depreciated		5,885,387	344,713	60,981	6,169,119
Accumulated depreciation		(1,955,083)	(192,496)	(60,981)	(2,086,598)
Total capital assets being depreciated, net		3,930,304	152,217	–	4,082,521
Governmental activities capital assets, net	\$	4,004,188	152,217	–	4,156,405

The business-type activities capital asset activity for the year ended December 31, 2019 is as follows:

		Beginning Balance	Additions	Deletions	Ending Balance
<b>Business-type activities:</b>					
Capital assets not being depreciated –					
Land	\$	68,264	–	–	68,264
Capital assets being depreciated:					
Buildings and improvements		15,000	–	–	15,000
Equipment and vehicles		547,223	112,988	–	660,211
Software		10,782	–	–	10,782
Infrastructure		4,125,123	–	2,154	4,122,969
Total capital assets being depreciated		4,698,128	112,988	2,154	4,808,962
Accumulated depreciation		(1,180,484)	(252,386)	–	(1,432,870)
Total capital assets being depreciated, net		3,517,644	(139,398)	2,154	3,376,092
Business-type activities capital assets, net	\$	3,585,908	(139,398)	2,154	3,444,356

## VILLAGE OF WINNEBAGO, ILLINOIS

### Notes to Financial Statements

Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental activities:

General government	\$	14,027
Public safety		20,305
Highway and streets		<u>158,164</u>
Total governmental activities, depreciation expense	\$	<u><u>192,496</u></u>

Business-type activities – Water operations	\$	<u><u>252,386</u></u>
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#### (6) Inter-Fund Transfers

Transfers between funds for the year ended December 31, 2019 are as follows:

		<u>Transfers In</u>	<u>Transfers Out</u>	<u>Net</u>
General Fund	* \$	40,000	—	<u><u>40,000</u></u>
Special Revenue Funds:				
Community Development		—	66,800	
Fourth of July		<u>26,800</u>	<u>—</u>	<u><u>(40,000)</u></u>
	\$	<u><u>66,800</u></u>	<u><u>66,800</u></u>	

\* Denotes major fund

The Village utilizes the due to/from accounts to facilitate the allocation of receipts and expenditures that were reclassified to different funds after they had been received or paid by the incorrect fund. Transfers were made from the Community Development Fund to the General Fund for trailhead and Benton street road project (\$40,000), and from the Community Development Fund to the Fourth of July Fund to pay Fourth of July expenses (\$26,800). At December 31, 2019 the General Fund owed the Water Fund \$5,002.

## VILLAGE OF WINNEBAGO, ILLINOIS

### Notes to Financial Statements

#### (7) Illinois Municipal Retirement Fund

##### *Plan Description*

The Village's defined benefit pension plan for Regular employees provides retirement and disability benefits, post retirement increases, and death benefits to plan members and beneficiaries. The employer plan is managed by the Illinois Municipal Retirement Fund (IMRF), the administrator of a multiple-employer public pension fund. A summary of IMRF's pension benefits is provided in the "Benefits Provided" section of this document. Details of all benefits are available from IMRF. Benefit provisions are established by statute and may only be changed by the General Assembly of the State of Illinois. IMRF issues a publicly available financial report that includes financial statements, detailed information about the pension plan's fiduciary net position, and required supplementary information. That report is available for download at [www.imrf.org](http://www.imrf.org).

##### *Benefits Provided*

IMRF has three benefit plans. The vast majority of IMRF members participate in the Regular Plan (RP). The Sheriff's Law Enforcement Personnel (SLEP) plan is for sheriffs, deputy sheriffs, and selected police chiefs. Counties could adopt the Elected County Official (ECO) plan for officials elected prior to August 8, 2011 (the ECO plan was closed to new participants after that date).

All three IMRF benefit plans have two tiers. Employees hired **before** January 1, 2011, are eligible for Tier 1 benefits. Tier 1 employees are vested for pension benefits when they have at least eight years of qualifying service credit. Tier 1 employees who retire at age 55 (at reduced benefits) or after age 60 (at full benefits) with eight years of service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1-2/3% of the final rate of earnings for the first 15 years of service credit, plus 2% for each year of service credit after 15 years to a maximum of 75% of their final rate of earnings. Final rate of earnings is the highest total earnings during any consecutive 48 months within the last 10 years of service, divided by 48. Under Tier 1, the pension is increased by 3% of the original amount on January 1 every year after retirement.

Employees hired **on or after** January 1, 2011, are eligible for Tier 2 benefits. For Tier 2 employees, pension benefits vest after ten years of service. Participating employees who retire at age 62 (at reduced benefits) or after age 67 (at full benefits) with ten years of service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1-2/3% of the final rate of earnings for the first 15 years of service credit, plus 2% for each year of service credit after 15 years to a maximum of 75% of their final rate of earnings. Final rate of earnings is the highest total earnings during any 96 consecutive months within the last 10 years of service, divided by 96.

## VILLAGE OF WINNEBAGO, ILLINOIS

### Notes to Financial Statements

Under Tier 2, the pension is increased on January 1 every year after retirement, upon reaching age 67, by the *lesser* of (a) 3% of the original pension amount, or (b) 1/2 of the increase in the Consumer Price Index of the original pension amount.

#### *Employees Covered by Benefit Terms*

As of December 31, 2019, the following employees were covered by the benefit terms:

Retirees and beneficiaries currently receiving benefits	7
Inactive plan members entitled to but not yet receiving benefits	7
Active plan members	13
Total	<u>27</u>

#### *Contributions*

As set by statute, the Village's Regular Plan Members are required to contribute 4.5% of their annual covered salary. The statute requires employers to contribute the amount necessary, in addition to member contributions, to finance the retirement coverage of its own employees; The Village's annual contribution rate for calendar year 2019 was 11.13%. The Village also contributes for disability benefits, death benefits, and supplemental retirement benefits, all of which are pooled at the IMRF level. Contribution rates for disability and death benefits are set by IMRF's Board of Trustees, while the supplemental retirement benefits rate is set by statute.

#### *Net Pension Liability*

The Village's net pension liability was measured as of December 31, 2019. The total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date.

#### *Actuarial Assumptions*

The following are the methods and assumptions used to determine total pension liability at December 31, 2019:

- The actuarial cost method used was Entry Age Normal.
- The asset valuation method used was Market Value of Assets.
- The inflation rate was assumed to be 2.50%.
- Salary increases were expected to be 3.35% to 14.25%, including inflation.
- The investment rate of return was assumed to be 7.25%.



## VILLAGE OF WINNEBAGO, ILLINOIS

### Notes to Financial Statements

- Projected retirement age was from the Experience-based Table of Rates, specific to the type of eligibility condition. Last updated for the 2017 valuation according to an experience study of the period 2014-2016.
- For non-disabled retirees, an IMRF specific mortality table was used with fully generational projection scale MP-2017 (base year 2015). The IMRF specific rates were developed from the RP-2014 Blue Collar Health Annuitant Mortality Table with adjustments to match current IMRF experience.
- For disabled retirees, an IMRF specific mortality table was used with fully generational projection scale MP-2017 (base year 2015). The IMRF specific rates were developed from the RP-2014 Disabled Retirees Mortality Table applying the same adjustment that were applied for non-disabled lives.
- For active members, an IMRF-specific mortality table was used with fully generational projection scale MP-2017 (base year 2015). The IMRF-specific rates were developed from the RP-2014 Employee Mortality Table with adjustments to match current IMRF experience.
- The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense, and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return to the target asset allocation percentage and adding expected inflation. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

Asset Class	Portfolio Target Percentage	Long-Term Expected Real Rate of Return
Domestic equity	37.00%	5.75%
International equity	18.00%	6.50%
Fixed income	28.00%	3.25%
Real estate	9.00%	5.20%
Alternative investments	7.00%	3.60%-7.60%
Cash equivalents	1.00%	1.85%
Total	100.00%	

#### *Single Discount Rate*

A Single Discount Rate of 7.25% was used to measure the total pension liability. The projection of cash flow used to determine the Single Discount Rate assumed that the plan members' contributions will be made at the current contribution rate, and that employer

## VILLAGE OF WINNEBAGO, ILLINOIS

### Notes to Financial Statements

contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate.

The Single Discount Rate reflects:

1. The long-term expected rate of return on pension plan investments (during the period in which the fiduciary net position is projected to be sufficient to pay benefits), and
2. The tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating (which is published by the Federal Reserve) as of the measurement date (to the extent that the contributions for use with the long-term expected rate of return are not met).

For the purpose of the most recent valuation, the expected rate of return on plan investments is 7.25%, the municipal bond rate is 2.75%, and the resulting single discount rate is 7.25%.

#### *Changes in the Net Pension Liability*

	Total Pension Liability (A)	Plan Fiduciary Net Position (B)	Net Pension Liability (A) - (B)
Balances at December 31, 2018	\$ 2,885,071	2,188,699	696,372
Changes for the year:			
Service cost	82,110	—	82,110
Interest on the total pension liability	208,419	—	208,419
Differences between expected and actual experience of the total pension liability	(39,394)	—	(39,394)
Changes of assumptions	—	—	—
Contributions – employer	—	81,721	(81,721)
Contributions – employees	—	33,042	(33,042)
Net investment income (loss)	—	394,985	(394,985)
Benefit payments, including refunds of employee contributions	(102,759)	(102,759)	—
Other (net transfer)	—	3,822	(3,822)
Net changes	148,376	410,811	(262,435)
Balances at December 31, 2019	\$ 3,033,447	2,599,510	433,937

## VILLAGE OF WINNEBAGO, ILLINOIS

### Notes to Financial Statements

#### *Sensitivity of the Net Pension Liability to Changes in the Discount Rate*

The following presents the plan's net pension liability, calculated using a Single Discount Rate of 7.25%, as well as what the plan's net pension liability would be if it were calculated using a Single Discount Rate that is 1% lower of 1% higher:

		Single Discount Rate Assumption		
		1% Decrease	Current	1% Increase
		6.25%	7.25%	8.25%
Total pension liability	\$	3,465,875	3,033,447	2,675,747
Plan fiduciary net position		2,599,510	2,599,510	2,599,510
Net pension liability	\$	<u>866,365</u>	<u>433,937</u>	<u>76,237</u>

#### *Pension Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to Pensions*

For the year ended December 31, 2019, the Village recognized pension expense of \$81,773. At December 31, 2019, the Village reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

		Deferred Outflows of Resources	Deferred Inflows of Resources
Deferred amounts to be recognized in pension expense in future periods:			
Differences between expected and actual experience	\$	6,834	47,596
Changes of assumptions		58,668	42,825
Net difference between projected and actual earnings on pension plan investments		<u>166,314</u>	<u>261,896</u>
Total deferred amounts to be recognized in pension expense in future periods		<u>231,816</u>	<u>352,317</u>
Pension contributions made subsequent to the measurement date		<u>—</u>	<u>—</u>
	\$	<u>231,816</u>	<u>352,317</u>

## VILLAGE OF WINNEBAGO, ILLINOIS

### Notes to Financial Statements

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense in future periods as follows:

<u>Year Ending December 31</u>		<u>Net Deferred Outflows (Inflows) of Resources</u>
2020	\$	(38,765)
2021		(40,091)
2022		7,831
2023		(48,122)
2024		(1,354)
	\$	<u>(120,501)</u>

#### **(8) Other Postemployment Benefits (OPEB)**

The Village has determined the effects of OPEB are immaterial to the financial statements and therefore has not presented the OPEB liability.

#### **(9) Risk Management**

The Village is exposed to various risks of losses related to torts; theft of, damage to, and destruction of assets; error and omissions; injuries to employees; and natural disasters. The Village is a member of the Illinois Municipal League Risk Management Association, (IMLRMA) joint risk management pool of Illinois municipalities through which property, general liability, automobile liability, crime, boiler and machinery, public officials' and workers' compensation coverage is provided in excess of specified limits for the members, acting as a single insurable unit. For insured programs, there have been no significant reductions in insurance coverage. Settlement amounts have not exceeded insurance coverage for the current year or the three prior years.

# VILLAGE OF WINNEBAGO, ILLINOIS

## Notes to Financial Statements

### (10) Long-term Obligations

The outstanding obligations as of December 31, 2019 consist of the following:

	<u>2019</u>	<u>Current Portion</u>
<b>Governmental activities:</b>		
Compensated absences – Governmental activities	\$ 29,111	16,011
Pension liability – IMRF	<u>347,900</u>	<u>85,289</u>
	377,011	<u>101,300</u>
less current portion	<u>(101,300)</u>	
	<u>\$ 275,711</u>	
	<u>2019</u>	<u>Current Portion</u>
<b>Business-type activities:</b>		
Note payable – Illinois Environmental Protection Agency (IEPA), original debt of \$2,265,000 to upgrade potable water system. semi-Annual principal and interest payments of \$48,970, due January 21, 2035, interest rate is 1.995%	\$ 1,300,233	72,359
Intergovernmental agreement – Rock River Water Reclamation District (RRWRD), original debt of \$4,675,725, for sewer system, Total principal and interest payments of \$541,246, due Jan. 20 and July 20, maturing July 20, 2038. Interest rate is 1.75%	4,489,791	201,090
Intergovernmental agreement – Rock River Water Reclamation District, original debt of \$1,860,240 due December 21, 2021, based upon a 2012 contract.	1,860,240	87,133
Compensated absences – Business-type activities	1,178	1,178
Pension liability – IMRF	<u>86,037</u>	<u>18,722</u>
	7,737,479	<u>380,482</u>
less current portion	<u>(380,482)</u>	
	<u>\$ 7,356,997</u>	

# VILLAGE OF WINNEBAGO, ILLINOIS

## Notes to Financial Statements

Future debt obligations at December 31, 2019 under IEPA notes payable are due as follows:

<u>Year ending December 31:</u>		<u>Principal</u>	<u>Interest</u>	<u>Total Payment</u>
2020	\$	72,359	25,581	97,940
2021		73,809	24,130	97,939
2022		75,289	22,651	97,940
2023		76,799	21,141	97,940
2024		78,339	19,601	97,940
2025-2029		415,892	73,807	489,699
2030-2034		459,290	30,409	489,699
2035-2036		<u>48,456</u>	<u>484</u>	<u>48,940</u>
Total	\$	<u><u>1,300,233</u></u>	<u><u>217,804</u></u>	<u><u>1,518,037</u></u>

Future debt obligations at December 31, 2019 under the RRWRD intergovernmental agreement are due as follows:

<u>Year ending December 31:</u>		<u>Principal</u>	<u>Interest</u>	<u>Total Payment</u>
2020		201,090	76,696	\$ 277,786
2021		204,625	74,161	278,786
2022		208,221	70,565	278,786
2023		211,881	66,905	278,786
2024		215,605	63,181	278,786
2025-2029		1,136,220	257,709	1,393,929
2030-2034		1,239,647	154,282	1,393,929
2035-2038		<u>1,072,503</u>	<u>42,670</u>	<u>1,115,173</u>
Total	\$	<u><u>\$ 4,489,792</u></u>	<u><u>\$ 806,169</u></u>	<u><u>\$ 5,295,961</u></u>

The compensated absences and pension liabilities are paid from general fund revenues. Notes payables are paid from utility revenues.

# VILLAGE OF WINNEBAGO, ILLINOIS

## Notes to Financial Statements

Long-term liability activity for the year ended December 31, 2019, was as follows:

	Beginning Balance	New Increases	Decreases	Ending Balance	Amount due within one year
Governmental activities:					
Compensated absences	\$ 28,160	29,111	28,160	29,111	16,011
Pension liability – IMRF	564,061	–	216,161	347,900	85,289
	<u>\$ 592,221</u>	<u>29,111</u>	<u>244,321</u>	<u>377,011</u>	<u>101,300</u>
Business-type activities:					
Notes payable – IEPA	\$ 1,371,199	–	70,966	1,300,233	72,359
Due to RRWRD	4,675,725	–	185,934	4,489,791	201,090
Due to RRWRD	1,860,240	–	–	1,860,240	87,133
Compensated absences	1,058	1,178	1,058	1,178	1,178
Pension liability – IMRF	132,311	–	46,274	86,037	18,722
	<u>\$ 8,040,533</u>	<u>1,178</u>	<u>304,232</u>	<u>7,737,479</u>	<u>380,482</u>

### (11) Legal Debt Margin

The Village's aggregated indebtedness is subject to a statutory limitation by the State of Illinois 8.625% of its equalized assessed value. At December 31 2019, the statutory limit of the Village was \$4,254,687. The long-term obligations discussed above (Note 10) are not subject to the statutory limitation. Thus, the Village's legal debt margin is also \$4,254,687.

### (12) Sales Tax Rebate

The Village has entered into an agreement with a developer within the Village. The agreement requires the Village to rebate a portion of the retail sales tax equal to 35% of annual retail sales tax revenue collected during the year by the Village as a result of sales generated by all businesses in the development commencing on sales made during November 2012 until \$600,000 has been rebated. Payment is to be made by December 18<sup>th</sup> each year. Rebates paid during 2019 were \$45,356. Rebates remaining to be paid to the developer as of December 31, 2019 are \$244,592.

## VILLAGE OF WINNEBAGO, ILLINOIS

### Notes to Financial Statements

#### **(13) Intergovernmental Agreement with Rock River Water Reclamation District**

In December of 2011, the Village entered into an intergovernmental agreement (IGA) with the Rock River Water Reclamation District (District), to transfer the Village's sewerage collection system processing plant and its operation to the District. The District assumed operational control and financial responsibility on February 6, 2012, with final legal approval of conveyance and transfer, given by the circuit court in Rockford on June 13, 2012.

Under terms of the IGA, the District will extend its Fuller Creek trunk to Winnebago, connect to the Village's collection system, and eliminate Village's sewage processing plant. In addition, the District will rehabilitate and upgrade the Village's collection system within the first seven years of the agreement. All operational costs associated with the current system are the responsibility of the District. All costs related to rehabilitation and upgrade of the Village's collection system, extension and upsizing of the Fuller Creek trunkline, and elimination/demolition of the Village's sewerage treatment facility (capital costs) are the responsibility of the Village. The Village relinquished all sewer related assets to the District on January 1, 2012.

In addition the Village must pay the District a one-time plant buy in fee of \$676,371 covering 1415 properties currently "served" by the Village's system. This fee was paid during fiscal year 2016 when the construction contract for extension of the Fuller Creek trunkline west of Meridian Road was awarded. Total costs to complete this project, including plant buy in fee, as indicated in the IGA is approximately \$10.6 million with a maximum cost not to exceed \$11.4 million. During 2018, the trunkline (\$4,675,725) and parallel trunk upgrades (\$1,860,240) were completed and recognized as a special item in the accompanying financial statements. Other costs will be accrued as work is completed through 2022.

All costs associated with the IGA, including debt service, are expected to be paid from current reserves, one percent municipal sales tax revenue, and sewer capital fees billed by the Village to sewer customers on their monthly water bills. All costs associated with operation of the current sewer system are billed by the District quarterly based on water usage information from the Village water department.

The Village is responsible for obtaining financing for the project; however, the District has applied for low interest loans through the Illinois EPA covering associated costs. Principal and interest costs for loans secured by the District for the project will be passed on to the Village. Additional financing, as needed, will be obtained by the Village. The IGA also delineates future connection fees are to be collected from property owners who wish to connect to the Fuller Creek Trunk extension, a percentage of which will be reimbursed to the Village.



## **VILLAGE OF WINNEBAGO, ILLINOIS**

### **Notes to Financial Statements**

#### **(14) Fund Deficit**

There are no individual governmental funds with a deficit fund balance as of December 31, 2019. However, with the accrual of the estimated amounts due to Rock River Water Reclamation District under the intergovernmental agreement as discussed in Note 13, the Village's Water Fund has a deficit balance of \$2,345,198.

**VILLAGE OF WINNEBAGO, ILLINOIS**

## Required Supplementary Information

Schedule of Revenues, Expenditures  
and Changes in Fund Balances – Budget and Actual**General Fund**

For the Year Ended December 31, 2019

		<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Over (Under) Budget</u>
<b>Revenues</b>					
Taxes	\$	1,352,274	1,352,274	1,412,080	59,806
Fines and other fees		60,300	60,300	61,308	1,008
Other		<u>74,961</u>	<u>74,961</u>	<u>63,211</u>	<u>(11,750)</u>
Total revenues		<u>1,487,535</u>	<u>1,487,535</u>	<u>1,536,599</u>	<u>49,064</u>
<b>Expenditures</b>					
Current:					
General government		366,084	366,084	281,969	(84,115)
Highways and streets		730,762	730,762	545,672	(185,090)
Public safety		976,666	976,666	758,237	(218,429)
Capital outlay		<u>131,250</u>	<u>131,250</u>	<u>69,988</u>	<u>(61,262)</u>
Total expenditures		<u>2,204,762</u>	<u>2,204,762</u>	<u>1,655,866</u>	<u>(548,896)</u>
<b>Excess (deficiency) of revenues over (under) expenditures</b>					
		(717,227)	(717,227)	(119,267)	597,960
<b>Other financing sources (uses)</b>					
Transfer in (out)		<u>276,268</u>	<u>276,268</u>	<u>40,000</u>	<u>(236,268)</u>
<b>Net change in fund balance</b>	\$	<u>(440,959)</u>	<u>(440,959)</u>	(79,267)	<u>361,692</u>
<b>Fund balance</b>					
Beginning				<u>810,426</u>	
Ending			\$	<u>731,159</u>	

**VILLAGE OF WINNEBAGO, ILLINOIS**

Required Supplementary Information  
Schedule of Revenues, Expenditures  
and Changes in Fund Balances – Budget and Actual

**Debt Service Fund**

For the Year Ended December 31, 2019

		Original Budget	Final Budget	Actual	Over (Under) Budget
<b>Revenues</b>					
Property taxes	\$	—	—	—	—
Interest		—	—	1,954	1,954
Total revenues		—	—	1,954	1,954
<b>Expenditures</b>					
Debt service:					
GO bond – principal		—	—	—	—
GO bond – interest		—	—	—	—
Total expenditures		—	—	—	—
<b>Excess (deficiency) of revenues over (under) expenditures</b>		—	—	1,954	1,954
<b>Other financing sources (uses)</b>					
Transfer in (out)		—	—	—	—
<b>Net change in fund balance</b>	\$	—	—	1,954	1,954
<b>Fund balance</b>					
Beginning				301,454	
Ending			\$	303,408	

## **VILLAGE OF WINNEBAGO, ILLINOIS**

### **Notes to Required Supplementary Information**

December 31, 2019

#### **Legal Compliance and Accountability**

Budgets are adopted on a basis consistent with generally accepted accounting principles. Annual appropriated budgets are adopted (at the fund level) for the General and major Special Revenue fund – Debt Service Fund, non-major Special Revenue funds – Community Development, Fourth of July and Motor Fuel Tax Fund on the modified accrual basis and Enterprise Fund – Water and Sewer on the accrual basis by line item within the fund. The annual appropriated budget is legally enacted and provides for a legal level of control at the fund level. All annual appropriations lapse at fiscal year-end.

The Village follows these procedures in establishing the budgetary data reflected in the financial statements:

- A. The Village Finance Committee submits to the Village Board a proposed operating budget for the fiscal year commencing the following January 1. The operating budget includes proposed expenditures and the means for financing them.
- B. Public hearings are conducted to obtain taxpayer comments.
- C. Prior to January 1, the budget is legally enacted by Village Board action. This is the amount reported as original budget.
- D. The Village Board is authorized to transfer budgeted amounts between departments within any fund; however, any revisions that alter the total appropriation of any fund must be approved by the Village Board as a supplemental appropriation ordinance.
- E. Budgets are adopted and formal budgetary integration is employed as management control device during the year for general, special revenue funds and enterprise funds.
- F. All budgets for these funds are adopted on a basis consistent with generally accepted accounting principles.
- G. Budgetary authority lapses at year-end.
- H. State law requires that “expenditures be made in conformity with appropriations/budget.” As under the budget act, transfers between line items, departments and funds may be made by administrative action. The final budget reflects all amendments made. The level of legal control is at the fund level.

# VILLAGE OF WINNEBAGO, ILLINOIS

## Required Supplementary Information

### Schedule of Changes in the Net Pension Liability and Related Ratios

#### Illinois Municipal Retirement Fund

December 31, 2019

	2019	2018	2017	2016
<b>Total pension liability</b>				
Service cost	\$ 82,110	75,969	80,704	80,998
Interest on the total pension liability	208,419	194,396	188,832	176,387
Differences between expected and actual experience of the total pension liability	(39,394)	10,711	(26,989)	(10,793)
Changes of assumptions	–	93,812	(82,895)	(14,353)
Benefit payments, including refunds of employee contributions	(102,759)	(87,553)	(78,654)	(78,867)
<b>Net change in total pension liability</b>	148,376	287,335	80,998	153,372
<b>Total pension liability – beginning</b>	2,885,071	2,597,736	2,516,738	2,363,366
<b>Total pension liability – ending (a)</b>	3,033,447	2,885,071	2,597,736	2,516,738
<b>Plan fiduciary net position</b>				
Contributions – employer	81,721	92,529	89,741	91,570
Contributions – employee	33,042	33,525	32,127	31,845
Net investment income (loss)	394,985	(104,038)	325,276	119,387
Benefit payments, including refunds of employee contributions	(102,759)	(87,553)	(78,654)	(78,867)
Other (net transfer)	3,822	29,647	(31,247)	7,547
<b>Net change in plan fiduciary net position</b>	410,811	(35,890)	337,243	171,482
<b>Plan fiduciary net position – beginning</b>	2,188,699	2,224,589	1,887,346	1,715,864
<b>Plan fiduciary net position – ending (b)</b>	2,599,510	2,188,699	2,224,589	1,887,346
<b>Net pension liability – ending (a)-(b)</b>	\$ 433,937	696,372	373,147	629,392
Plan fiduciary net position as a percentage of the total pension liability	85.69%	75.86%	85.64%	74.99%
Covered valuation payroll	\$ 734,254	745,007	713,938	707,659
Net pension liability as a percentage of covered valuation payroll	59.10%	93.47%	52.27%	88.94%

**Notes to Schedule:** This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, information is presented for those years for which information is available.

**VILLAGE OF WINNEBAGO, ILLINOIS**

Required Supplementary Information

Multiyear Schedule of Contributions

Illinois Municipal Retirement Fund

December 31, 2019

Calendar Year Ending December 31,		Actuarially Determined Contribution (a)	Actual Contribution (b)	Contribution Deficiency (Excess) (a-b)	Covered Valuation Payroll ( c )	Actual Contribution as a % of Covered Payroll (b/c)
12/31/19	\$	81,723	81,721	2	734,254	11.13%
12/31/18		92,530	92,529	1	745,007	12.42%
12/31/17		89,742	89,741	1	713,938	12.57%
12/31/16		91,571	91,570	1	707,659	12.94%
12/31/15		91,904	91,903	1	694,662	13.23%

**Notes to Schedule:**

This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, information is presented for those years for which information is available.

## **VILLAGE OF WINNEBAGO, ILLINOIS**

### **Notes to Schedule of Contributions**

#### **Illinois Municipal Retirement Fund**

December 31, 2019

### **Summary of Actuarial Methods and Assumptions Used in the Calculation of the 2019 Contribution Rate \***

#### **Valuation Date –**

Notes

Actuarially determined contribution rates are calculated as of December 31 each year, which is 12 months prior to the beginning of the fiscal year in which contributions are reported.

#### **Methods and Assumptions Used to Determine 2019 Contribution Rates:**

Actuarial cost method	Aggregate Entry Age Normal
Amortization method	Level Percentage of Payroll, Closed
Remaining amortization period	Non-taxing bodies: 10-year rolling period. Taxing bodies (Regular, SLEP and ECO groups): 24-year closed period. Early retirement incentive plan liabilities – a period up to 10 years selected by the employer upon adoption of early retirement incentive. SLEP supplemental liabilities attributable to Public Act 94-712 were financed over 19 years for most employers (three employers were financed over 28 years and four others were financed over 29 years).
Asset valuation method	5-year smoothed market; 20% corridor
Wage growth	3.25%
Price Inflation	2.50% – approximate; No explicit price inflation assumption is used in this valuation.
Salary increases	3.35% to 14.25% including inflation
Investment rate of return	7.50%

## VILLAGE OF WINNEBAGO, ILLINOIS

### Notes to Schedule of Contributions

#### Illinois Municipal Retirement Fund

December 31, 2019

Retirement age Experience-based table of rates that are specific to the type of eligibility condition. Last updated for the 2017 valuation pursuant to an experience study of the period 2014-2016.

Mortality For non-disabled retirees, an IMRF specific mortality table was used with fully generational projection scale MP-2017 (base year 2015). The IMRF specific rates were developed from the RP-2014 Blue Collar Health Annuitant Mortality Table with adjustments to match current IMRF experience. For disabled retirees, an IMRF specific mortality table was used with fully generational projection scale MP-2017 (base year 2015). The IMRF specific rates were developed from the RP-2014 Disabled Retirees Mortality Table applying the same adjustment that were applied for non-disabled lives. For active members, an IMRF specific mortality table was used with fully generational projection scale MP-2017 (base year 2015). The IMRF specific rates were developed from the RP-2014 Employee Mortality Table with adjustments to match current IMRF experience.

#### Other Information –

##### Notes

There were no benefit changes during the year.

\* Based on valuation assumptions used in the December 31, 2017 actuarial valuation



# VILLAGE OF WINNEBAGO, ILLINOIS

## Combining Balance Sheet

### Nonmajor Governmental Funds

December 31, 2019

		Special Revenue Funds			Total
		Community Development Fund	Fourth of July Fund	Motor Fuel Tax Fund	Nonmajor Governmental Funds
<b>Assets</b>					
Cash and cash equivalents	\$	17,619	296	116,855	134,770
Accounts receivable		9,262	—	9,228	18,490
<b>Total assets</b>	\$	<u>26,881</u>	<u>296</u>	<u>126,083</u>	<u>153,260</u>
<b>Liabilities</b>					
Accounts payable		6,562	50	1	6,613
Equipment sinking funds		4,000	—	—	4,000
Deferred revenue – taxes		6,866	—	—	6,866
<b>Total liabilities</b>		<u>17,428</u>	<u>50</u>	<u>1</u>	<u>17,479</u>
<b>Fund balances</b>					
Restricted for highways streets and bridges		—	—	126,082	126,082
Committed to community development		9,453	—	—	9,453
Committed to Fourth of July		—	246	—	246
<b>Total fund balances</b>		<u>9,453</u>	<u>246</u>	<u>126,082</u>	<u>135,781</u>
<b>Total liabilities and fund balances</b>	\$	<u>26,881</u>	<u>296</u>	<u>126,083</u>	<u>153,260</u>

# VILLAGE OF WINNEBAGO, ILLINOIS

## Combining Statement of Revenues, Expenditures and Changes in Fund Balances

### Nonmajor Governmental Funds

For the Year Ended December 31, 2019

		Special Revenue Funds			Total
		Community	Fourth	Motor	Nonmajor
		Development	of July	Fuel Tax	Governmental
		Fund	Fund	Fund	Funds
<b>Revenues</b>					
Taxes	\$	8,859	—	—	8,859
Motor fuel tax allotment		—	—	97,346	97,346
Grants		—	—	—	—
Fees and charges		65,413	—	—	65,413
Interest		1,190	109	1,367	2,666
Other		276	26,428	—	26,704
Total revenue		<u>75,738</u>	<u>26,537</u>	<u>98,713</u>	<u>200,988</u>
<b>Expenditures</b>					
Culture and recreation –					
Current		61,533	53,540	—	115,073
Capital outlay		<u>—</u>	<u>—</u>	<u>—</u>	<u>—</u>
Total expenditures		<u>61,533</u>	<u>53,540</u>	<u>—</u>	<u>115,073</u>
<b>Excess (deficiency) of revenues over (under) expenditures</b>		14,205	(27,003)	98,713	85,915
<b>Other financing sources (uses)</b>					
Transfer in (out)		<u>(66,800)</u>	<u>26,800</u>	<u>—</u>	<u>(40,000)</u>
<b>Net change in fund balances</b>		(52,595)	(203)	98,713	45,915
<b>Fund balances</b>					
Beginning		<u>62,048</u>	<u>449</u>	<u>27,369</u>	<u>89,866</u>
Ending	\$	<u><u>9,453</u></u>	<u><u>246</u></u>	<u><u>126,082</u></u>	<u><u>135,781</u></u>

# VILLAGE OF WINNEBAGO, ILLINOIS

## Schedule of Revenues, Expenditures and Changes in Fund Balances – Budget and Actual

### Community Development Fund

For the Year Ended December 31, 2019

	Original Budget	Final Budget	Actual	Over (Under) Budget
<b>Revenues</b>				
Telecommunications taxes	\$ 10,000	10,000	8,859	(1,141)
Fees and charges	78,900	78,900	65,413	(13,487)
Interest	800	800	1,190	390
Other	500	500	276	(224)
Total revenues	<u>90,200</u>	<u>90,200</u>	<u>75,738</u>	<u>(14,462)</u>
<b>Expenditures</b>				
Culture and recreation:				
Contractual services:				
Presidential project	1,250	1,250	1,206	(44)
Code enforcement officer	14,438	14,438	12,000	(2,438)
Legal expenses	12,500	17,500	29,175	16,675
Dues	2,500	12,810	4,135	1,635
Development escrow refund	25,000	8,785	4,785	(20,215)
Park equipment sinking fund	2,500	2,500	2,000	(500)
Engineering	3,750	4,470	4,469	719
Electricity	1,250	595	501	(749)
Community projects	50,000	11,760	2,131	(47,869)
Supplies – community expenses	2,500	1,580	1,131	(1,369)
Capital outlay	–	–	–	–
Total expenditures	<u>115,688</u>	<u>75,688</u>	<u>61,533</u>	<u>(54,155)</u>
<b>Excess (deficiency) of revenues over (under) expenditures</b>	(25,488)	14,512	14,205	39,693
<b>Other financing sources (uses)</b>				
Transfer in (out)	(6,900)	(46,900)	(66,800)	(59,900)
<b>Net change in fund balance</b>	\$ <u>(32,388)</u>	<u>(32,388)</u>	(52,595)	<u>(20,207)</u>
<b>Fund balance</b>				
Beginning			62,048	
Ending		\$	<u>9,453</u>	

**VILLAGE OF WINNEBAGO, ILLINOIS**

Schedule of Revenues, Expenditures  
and Changes in Fund Balances – Budget and Actual

**Fourth of July Fund**

For the Year Ended December 31, 2019

		<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Over (Under) Budget</u>
<b>Revenues</b>					
Donations and other	\$	43,385	43,385	26,428	(16,957)
Interest		<u>60</u>	<u>60</u>	<u>109</u>	<u>49</u>
Total revenues		<u>43,445</u>	<u>43,445</u>	<u>26,537</u>	<u>(16,908)</u>
<b>Expenditures</b>					
Culture and recreation –					
Fourth of July expenses		<u>79,306</u>	<u>79,306</u>	<u>53,540</u>	<u>(25,766)</u>
Total expenditures		<u>79,306</u>	<u>79,306</u>	<u>53,540</u>	<u>(25,766)</u>
<b>Excess (deficiency) of revenues over (under) expenditures</b>					
		(35,861)	(35,861)	(27,003)	8,858
<b>Other financing sources (uses)</b>					
Transfer in (out)		<u>20,000</u>	<u>20,000</u>	<u>26,800</u>	<u>6,800</u>
<b>Net change in fund balance</b>					
	\$	<u>(15,861)</u>	<u>(15,861)</u>	(203)	<u>15,658</u>
<b>Fund balance</b>					
Beginning				<u>449</u>	
Ending			\$	<u>246</u>	

**VILLAGE OF WINNEBAGO, ILLINOIS**

Schedule of Revenues, Expenditures  
and Changes in Fund Balances – Budget and Actual  
**Motor Fuel Tax Fund**

For the Year Ended December 31, 2019

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Over (Under) Budget</u>
<b>Revenues</b>				
Intergovernmental –				
Motor fuel taxes	\$ 78,000	78,000	97,346	19,346
Grants	–	–	–	–
Interest	<u>600</u>	<u>600</u>	<u>1,367</u>	<u>767</u>
Total revenues	<u>78,600</u>	<u>78,600</u>	<u>98,713</u>	<u>20,113</u>
<b>Expenditures</b>				
Highways and streets:				
Highways, street and bridges	–	–	–	–
Engineering	–	–	–	–
Capital outlay	<u>–</u>	<u>–</u>	<u>–</u>	<u>–</u>
Total expenditures	<u>–</u>	<u>–</u>	<u>–</u>	<u>–</u>
<b>Excess (deficiency) of revenues     over (under) expenditures</b>	78,600	78,600	98,713	20,113
<b>Other financing sources (uses)</b>				
Transfer in (out)	<u>–</u>	<u>–</u>	<u>–</u>	<u>–</u>
<b>Net change in fund balance</b>	\$ <u>78,600</u>	<u>78,600</u>	98,713	<u>20,113</u>
<b>Fund balance</b>				
Beginning			<u>27,369</u>	
Ending		\$	<u>126,082</u>	

# VILLAGE OF WINNEBAGO, ILLINOIS

## Schedule of Detailed Revenues and Expenditures – Budget and Actual

### General Fund

For the Year Ended December 31, 2019

		2019			
		Original Budget	Final Budget	Actual	Over (Under) Budget
<b>Revenues</b>					
Taxes:					
Property taxes	\$	443,774	443,774	443,276	(498)
Sales taxes		334,000	334,000	349,559	15,559
State income tax		290,000	290,000	332,717	42,717
Telecommunications tax		58,000	58,000	44,297	(13,703)
Local use tax		85,000	85,000	103,030	18,030
Utility tax		120,000	120,000	113,295	(6,705)
Replacement tax		21,500	21,500	25,906	4,406
Total taxes		1,352,274	1,352,274	1,412,080	59,806
Licenses, fees and permits		20,300	20,300	27,267	6,967
Police fines		40,000	40,000	34,041	(5,959)
Total fines and other fees		60,300	60,300	61,308	1,008
Other revenue:					
Grants		22,123	22,123	16,197	(5,926)
Interest		17,000	17,000	14,818	(2,182)
Miscellaneous		35,838	35,838	32,196	(3,642)
Total other revenue		74,961	74,961	63,211	(11,750)
Total revenues	\$	1,487,535	1,487,535	1,536,599	49,064
<b>Expenditures</b>					
General government:					
Office salaries		43,911	43,911	28,165	(15,746)
Treasurer		44,836	44,836	38,564	(6,272)
Salaries – elected officials		33,750	33,750	26,950	(6,800)
Payroll taxes		7,088	9,913	8,596	(1,317)
Employee benefits		39,373	39,373	26,449	(12,924)
Employee welfare		2,813	2,813	1,129	(1,684)
Office equipment		6,563	7,488	8,182	694
Professional services		23,993	18,813	14,439	(4,374)
Engineering		8,125	5,325	1,557	(3,768)
Legal services		31,250	31,250	30,943	(307)
Inspection fees		12,500	16,730	18,803	2,073
Postage		1,625	1,625	561	(1,064)
Telephone		2,506	2,506	2,202	(304)
Publishing		1,250	1,250	1,205	(45)
Printing		5,000	5,000	2,928	(2,072)
Dues		1,938	1,938	1,499	(439)
Travel		2,188	2,302	2,332	30

(Continued)

**VILLAGE OF WINNEBAGO, ILLINOIS**

Schedule of Detailed Revenues and Expenditures – Budget and Actual

**General Fund**

For the Year Ended December 31, 2019

2019				
	Original Budget	Final Budget	Actual	Over (Under) Budget
<b>Expenditures (Continued)</b>				
General government (continued):				
Training and conferences	\$ 3,063	2,949	728	(2,221)
Office maintenance	6,500	6,500	4,505	(1,995)
Audit and accounting services	17,680	17,680	14,100	(3,580)
Liability insurance	6,813	6,813	5,544	(1,269)
Office supplies	3,125	3,125	2,037	(1,088)
Foreign fire insurance	7,500	7,500	—	(7,500)
Building water usage	375	375	143	(232)
Miscellaneous expense	625	625	587	(38)
Sullivan's payback agreement	43,750	43,750	33,473	(10,277)
Property tax refunds	1,006	1,006	821	(185)
Equipment sinking fund	6,250	6,250	5,000	(1,250)
WINGIS	688	688	527	(161)
Capital outlay – equipment	—	—	—	—
Contingency	—	—	—	—
Total general government	<u>366,084</u>	<u>366,084</u>	<u>281,969</u>	<u>(84,115)</u>
Highways and streets:				
Salaries	132,743	132,743	102,209	(30,534)
Employee benefits	53,265	53,265	37,839	(15,426)
Payroll taxes	9,916	9,916	7,777	(2,139)
Maintenance – buildings	5,625	5,625	2,429	(3,196)
Maintenance – vehicles	5,625	5,625	4,390	(1,235)
Maintenance – streets and sidewalks	100,000	100,000	61,177	(38,823)
Maintenance – equipment	7,500	7,500	5,466	(2,034)
Maintenance – service	1,875	1,875	1,058	(817)
Office & computer equipment	1,250	1,250	—	(1,250)
Professional fees	188	188	168	(20)
Engineering	25,000	25,000	21,713	(3,287)
Telephone	1,875	1,875	1,244	(631)
Electricity	43,750	43,750	28,849	(14,901)
Supplies	3,750	3,700	3,685	(15)
Gas and oil	11,250	11,250	8,433	(2,817)
Tree removal	10,000	10,000	7,535	(2,465)
Liability insurance	15,000	15,000	11,235	(3,765)
WINGIS	900	900	527	(373)
MS4 upgrades and repairs	1,250	1,300	1,296	(4)
Street projects	300,000	300,000	238,642	(61,358)
Capital outlay – equipment	<u>131,250</u>	<u>131,250</u>	<u>69,988</u>	<u>(61,262)</u>
Total highways and streets	<u>862,012</u>	<u>862,012</u>	<u>615,660</u>	<u>(246,352)</u>

(Continued)

# VILLAGE OF WINNEBAGO, ILLINOIS

## Schedule of Detailed Revenues and Expenditures – Budget and Actual

### General Fund

For the Year Ended December 31, 2019

		2019			
		Original Budget	Final Budget	Actual	Over (Under) Budget
Expenditures (Continued)					
Public safety:					
Office salaries	\$	8,263	8,263	7,764	(499)
Police chief		107,930	107,930	89,061	(18,869)
Full time officers		363,635	363,635	304,629	(59,006)
Part time officers		18,750	18,750	12,160	(6,590)
Police overtime		21,250	21,250	15,776	(5,474)
Payroll taxes		39,803	39,803	33,122	(6,681)
Employee benefits		188,341	188,341	155,561	(32,780)
Uniforms		6,875	6,875	5,286	(1,589)
Computers and equipment		2,500	8,700	8,538	(162)
Records management		5,596	5,596	4,477	(1,119)
Professional services		21,111	21,111	17,644	(3,467)
Vehicle maintenance		11,875	15,260	12,312	(2,948)
911 dispatch service		56,250	48,650	1,262	(47,388)
Legal		15,000	15,000	10,467	(4,533)
Postage		313	313	262	(51)
Telephone		4,985	4,985	3,513	(1,472)
Publishing and printing		313	313	269	(44)
Dues		813	813	615	(198)
Travel		250	340	355	15
Liability insurance		33,988	33,988	27,072	(6,916)
Water		250	250	78	(172)
Gas and oil		15,000	12,000	9,776	(2,224)
Grants		3,125	1,838	1,200	(638)
Miscellaneous		2,250	2,175	1,230	(945)
Alert-leads user fee		2,500	3,500	3,000	(500)
Police garage maintenance		3,750	3,750	1,068	(2,682)
Pre-employment physical		1,500	1,500	931	(569)
Small equipment		14,375	14,375	12,233	(2,142)
WINGIS		450	450	264	(186)
Equipment sinking fund		20,000	20,000	16,000	(4,000)
Training		5,625	6,912	2,312	(4,600)
Total public safety		976,666	976,666	758,237	(218,429)
Total expenditures	\$	2,204,762	2,204,762	1,655,866	(548,896)



# VILLAGE OF WINNEBAGO, ILLINOIS

## Schedule of Revenues, Expenses and Changes in Net Position – Budget to Actual

### Proprietary Fund Types Enterprise Fund – Water Fund

For the Year Ended December 31, 2019

		Original Budget	Final Budget	Actual	Over (Under) Budget
<b>Operating revenues</b>					
Water service income	\$	394,920	394,920	403,464	8,544
Capital charge – sewer hook-up		469,000	469,000	465,742	(3,258)
Water hook-up fees		3,900	3,900	21,500	17,600
Sewer hook-up fees		6,600	6,600	4,000	(2,600)
Water deposit revenue		1,000	1,000	711	(289)
Garbage charges		192,000	192,000	194,822	2,822
Recapture and impact fees		3,500	3,500	18,981	15,481
Intergovernmental income		67,133	67,133	73,868	6,735
Miscellaneous revenue		25,500	25,500	23,467	(2,033)
Total operating revenues		1,163,553	1,163,553	1,206,555	43,002
<b>Operating expenses</b>					
Office salary		50,071	50,071	43,878	(6,193)
Rock 39 salary		–	–	–	–
Part-time wages		6,250	6,250	3,006	(3,244)
Meter reader		26,149	26,149	20,460	(5,689)
Plant operator		73,228	73,228	60,189	(13,039)
Public works wages		39,545	39,545	30,014	(9,531)
Health insurance		51,293	51,293	38,156	(13,137)
Payroll taxes		14,878	14,878	12,264	(2,614)
Employee benefits		21,035	21,035	17,087	(3,948)
IMRF – GASB 68		–	–	1,550	1,550
Building water usage		625	625	566	(59)
Alarm system		4,000	4,000	3,250	(750)
Chemicals		6,250	6,250	5,061	(1,189)
Engineering		18,750	19,250	3,202	(16,048)
Garbage expense		236,025	236,025	188,515	(47,510)
Liability insurance		18,750	18,750	12,868	(5,882)
Equipment maintenance		10,000	9,500	10,493	993
Office and computer equipment		1,250	1,250	526	(724)
Operating supplies		43,750	43,750	42,401	(1,349)
Postage		5,000	5,000	4,321	(679)
Pre-employment physical		750	750	148	(602)
Printing		1,875	1,875	413	(1,462)
Professional fees		2,900	2,900	8,105	5,205

(Continued)

**VILLAGE OF WINNEBAGO, ILLINOIS**

Schedule of Revenues, Expenses  
and Changes in Net Position – Budget to Actual

**Proprietary Fund Types**

**Enterprise Fund – Water Fund**

For the Year Ended December 31, 2019

	Original Budget	Final Budget	Actual	Over (Under) Budget
<b>Operating expenses (continued)</b>				
Publishing/advertising	\$ 1,250	1,250	72	(1,178)
WINGIS	2,250	2,250	1,318	(932)
Rental and small equipment	8,125	8,125	3,751	(4,374)
Special audit	—	—	—	—
Telephone	3,375	3,375	3,014	(361)
Travel and training	2,500	2,500	—	(2,500)
Utilities	42,000	42,000	30,733	(11,267)
Water analysis	4,375	4,375	3,050	(1,325)
EPA permit fees	625	625	—	(625)
Fuel, grease and oil	12,500	12,500	7,827	(4,673)
Recapture fees	4,375	19,375	18,981	(394)
Impact fees	—	—	—	—
Water sewer upgrade	31,250	31,250	1,109	(30,141)
Grant expense	—	—	—	—
Sullivan's payback agreement	15,000	15,000	11,883	(3,117)
IEPA – interest expense	122,425	122,425	26,973	(95,452)
RRWRD – interest expense	475,000	475,000	76,317	(398,683)
Equipment sinking fund	—	—	—	—
Depreciation	275,000	275,000	252,386	(22,614)
Contingency	91,214	76,214	5,421	(70,793)
Capital outlay	131,250	131,250	—	(131,250)
Total operating expenses	<u>1,854,888</u>	<u>1,854,888</u>	<u>949,308</u>	<u>(905,580)</u>
Operating income	<u>(691,335)</u>	<u>(691,335)</u>	<u>257,247</u>	<u>948,582</u>
<b>Nonoperating income (expense)</b>				
Interest income	20,000	20,000	34,908	14,908
Gain (loss) on disposal of assets	—	—	—	—
Miscellaneous income	4,500	4,500	4,875	375
1% sales tax income	215,000	215,000	227,029	12,029
Grant revenue	—	—	—	—
Total nonoperating income (expenses)	<u>239,500</u>	<u>239,500</u>	<u>266,812</u>	<u>27,312</u>
Income before other financing sources	<u>(451,835)</u>	<u>(451,835)</u>	<u>524,059</u>	<u>975,894</u>
<b>Operating financing sources –</b>				
Operating transfers	<u>5,854</u>	<u>5,854</u>	<u>—</u>	<u>(5,854)</u>
Total other financing sources (uses)	<u>5,854</u>	<u>5,854</u>	<u>—</u>	<u>(5,854)</u>
<b>Change in net assets</b>	\$ <u>(445,981)</u>	<u>(445,981)</u>	<u>524,059</u>	<u>970,040</u>
<b>Net position</b>				
Beginning			<u>(2,869,257)</u>	
Ending			\$ <u>(2,345,198)</u>	

# VILLAGE OF WINNEBAGO, ILLINOIS

## Assessed Valuations, Property Tax Rates, Extensions and Collections

**December 31, 2019**

	Tax Years			
	2019	2018	2017	2016
Assessed valuations	\$ <u>49,329,699</u>	<u>47,548,879</u>	<u>45,667,251</u>	<u>44,384,130</u>
Property tax rates (per \$100 of assessed valuation):	Max	Actual	Actual	Actual
General	0.4375	0.4086	0.4135	0.4214
General – Audit	–	0.0007	0.0005	0.0006
General – Liability	–	0.0007	0.0005	0.0006
Police	0.6000	0.4838	0.4939	0.5034
IMRF	–	0.0007	0.0005	0.0006
Total tax rate		<u>0.8945</u>	<u>0.9089</u>	<u>0.9266</u>
Property tax extensions:				
General		201,561	196,615	192,442
General – Audit		345	238	274
General – Liability		345	238	274
Police		238,657	234,844	229,889
IMRF		345	238	274
	\$	<u>441,253</u>	<u>432,173</u>	<u>423,153</u>
Property tax collections:**				
General		–	195,944	192,197
General – Audit		–	237	274
General – Liability		–	237	274
Police		–	234,043	229,598
IMRF		–	237	274
	\$	<u>–</u>	<u>430,698</u>	<u>422,617</u>
Percentage of extensions collected		<u>–</u>	<u>99.66</u>	<u>99.87</u>

\*\* Includes mobile home privilege tax, protested and back taxes.

Note: This schedule is presented on the cash basis, which differs from the Village's financial statement presentation.

**VILLAGE OF WINNEBAGO, ILLINOIS**

Schedule of Legal Debt Margin

December 31, 2019

		<u>2019</u>	<u>2018</u>	<u>2017</u>
Assessed Valuation	\$	<u>49,329,699</u>	<u>47,548,879</u>	<u>45,667,251</u>
Statutory Debt Limitation (8.625 % of Assessed Valuation)		4,254,687	4,101,091	3,938,800
Outstanding debt subject to debt limitation – None		<u>—</u>	<u>—</u>	<u>—</u>
Legal Debt Margin	\$	<u>4,254,687</u>	<u>4,101,091</u>	<u>3,938,800</u>